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# APPLICATION FOR PERMIT PRIMIT ISSUED

Class of Building or Type of Structure

Portland, Maine, October 24, 1940 To the INSPECTOR OF BUILDINGS, PORTLAND, MB.

least three square feet in area for ventilation of same

The undersigned hereby applies for a permit to erect alter trans the following building structure-equipment in accordance with the Lucs of the State of Maine, the Building Code of the City of Portland, plans and specifications; if any, submitted herewith and the following specifications:

Location 195 Aphmont Street Within Fire Limits? No Dist. No. Owner's or Lessee's name and address Walter Bed. Moore, 195 Aubront St. Telephone Contractor's name and address Brown & Berry, Inc., 22 Monument Square Plans filed No. of sheets Proposed use of building dwelling house Other buildings on same lot\_\_\_ Description of Present Building to be Altered . No. stories 21 Heat Style of roof dwelling house General Description of New Work

To provide now bath rouss upp. 30 x 50 on first floor front hall, cutting in new window at

It is understood that this permit does not include installation of heating apparatus which is to be taken out separately by and in the name of

Details of New Work REQUIREMENT IS WAIVEL Is any plumbing work involved in this work? yes. Is any electrical work involved in this work?\_\_\_\_\_ Height average grade to top of plate\_\_\_ Size, front depth No. stories Height average grade to highest point of roof To be crected on solid or filled land? \_\_\_\_\_\_earth or rock?\_\_\_\_ Material of foundation \_\_Thickness, toi-\_\_\_bottom\_\_\_\_ Material of underpinning Height Rise per foot Roof covering Kind of Roof No. of chimneys Material of chimneys of lining\_\_\_\_ Kind of heat Type of fuel Is gas fitting involved? Framing Lumber-Kind \_\_\_\_\_Dressed or Full Size?\_\_\_\_\_ Sills Girt or ledger board? Size Material columns under girders Size Max. on centers Studs (outside walls and carrying partitions) 2::4-16" O. C. Girders 6x8 or larger. Bridging in every floor and flat roof span over 8 feet. Sills and corner posts all one piece in cross section. Joisis and rafters: 1st floor 2nd 1st floor\_\_\_\_\_\_, 2nd\_\_\_\_\_\_\_, 3rd\_\_\_\_\_\_ On centers: Maximum span: 1st floor\_\_\_\_ If one story building with masonry walls, thickness of walls?\_\_\_\_\_ If a Garage No. cars now accommodated on same lot. Total number conimercial cars to be accommodated\_\_\_\_\_ Will automobile repairing be done other than minor repairs to cars habitually stored in the proposed building?\_\_\_\_

Miscellaneous

Will there be in charge of the above work a person competent to see that the State and City requirements pertaining thereto

Will above work require removal or disturbing of any shade tree on a public street?...

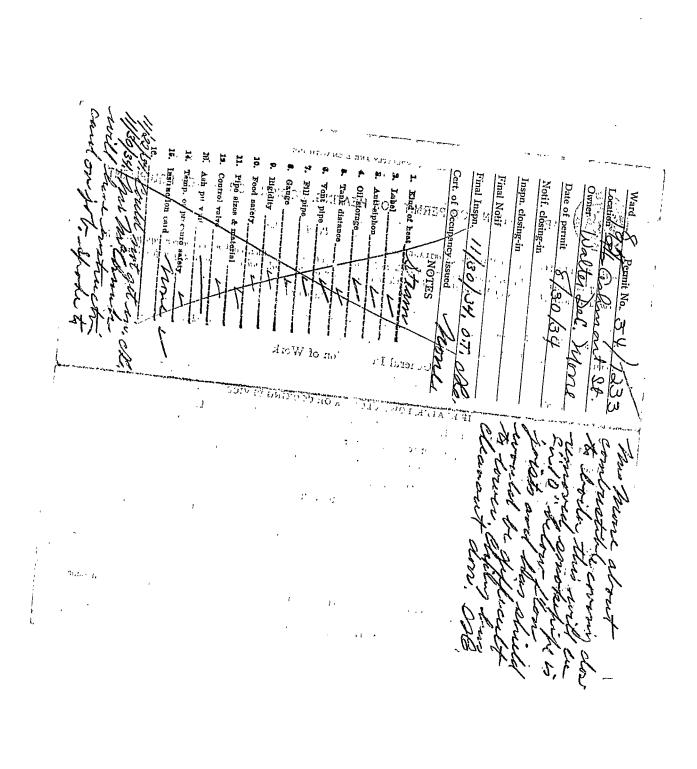
Signature of owne

MSTRUCTION COPY



# FOR HEATING, COOKING OR POWER EQUIPMENT

APPLICATION FOR PERMIT FOR HEATING, 1934
APPLICATION FOR PERMIT TORTH
Portland, Maine,
ON DIVITAINCS PORTLAND, ME.
To the INSTRUCTOR Of Description for a permit to install the following heating, cooking or protections:
To the INSPECTOR OF BUILDINGS.  The undersigned hereby applies for a permit to install the following heating, cooking or power equipment of the undersigned hereby applies for a permit to install the following heating, cooking or power equipment of the undersigned hereby applies for a permit to install the following heating, cooking or power equipment of the undersigned hereby applies for a permit to install the following heating, cooking or power equipment of the undersigned hereby applies for a permit to install the following heating, cooking or power equipment of the undersigned hereby applies for a permit to install the following heating, cooking or power equipment of the undersigned hereby applies for a permit to install the following specifications:  accordance with the Laws of Maine, the Building Code of the City of Portland. and the following specifications:
accordance with the Laws of Building Residence
Location Use of Building Residence  Location Use of Building Residence  Location Use of Building Residence  Ward Street Ward S
Name and address of owner Walter De G. Moore, 96 Ashmont Street  Name and address of owner Walter De G. Moore, 96 Ashmont Street  Contractor's name and address Easternoil Inc., 135 Marginal Walter Telephone 3-6495  Contractor's name and address Easternoil Inc., 135 Marginal Walter Telephone 3-6495
Name and address Easternoil Inc., 135 Marginal Way
Contractor's name and address Congral Description of Work
General Description with 275 gallon tank.
One Model A Masternott off
To install POWER BOILER OR COOKING DEVICE
IF HEATER, POWER BOYSE Kind of Fire Control of
Name and address of owner Walter De G. Moore, 96 Ashmont Street  Name and address of owner Walter De G. Moore, 96 Ashmont Street  Contractor's name and address Easternoil Inc., 135 Marginal Wal Telephone 3.6495  General Description of Work  One Model A Easternoil Oil Burner with 275 gallon tank.  To install One Model A Easternoil Oil Burner with 275 gallon tank.  If HEATER, POWER BOILER OR COOKING DEVICE  Is heater or source of heat to be in cellar? Ves If not, which story Kind of Figure 1.47 Marginal Wall Street  Is heater or source of heater or equipment (concrete floor or what kind)
To install One Model A Basternoll Oll Bull 1 Strain of S
Material of supports of heater or equipment (concrete host of Minimum distance to wood or combustible material, from top of boiler or casing top of furnace,  from sides or back of heater  from sides or back of heater
Minimum distance to wood or combustible material, from top of bolici of cases  from top of smoke pipe, from front of heaterfrom sides or back of heater
from top of smoke pipe, from front of hand
IF OIL BURNER
Name and type of burner Easternoll-gun tyre Labeled and approved by Underwriters' Laboratories? yes
Name and type of burner REP GE Type of oil feed (gravity or pressure)
Will operator be always in attendance. 19 one 275 gal Ion
Will operator be always in attendance? no
Location of Storage than seven feet from any flame? Yes How many tanks helpfooted.
Will all tanks be more than seven feet from any flame ( YOETOW many tanks) which was additional for each additional heater, etc., in same  Amount of fee enclose ? \$1.00 (\$1.00 for one heater, etc., 50 cents additional for each additional heater, etc., in same
Amount of fee enclose? \$1.00 (\$1.00) for one heater, etc., so the state of contractor. Easternal action of the building at same time.)  Signature of contractor. Easternal action of the contractor.
6. J. MOSONOCO G
INSPECTION COPY





APPLICATION FOR PERMIT

Class of Building or Type of Structure Third Class To the INSPECTOR OF BUILDINGS, PORTLAND, ME. Portland, Maine, October 3, 1929 The undersignd hereby applies for a permit to exect after invocal the following building structure equipment in any, submitted herewith and the following specifications: Owner's or ressee's name and address Faltor Dec. Moore, 195 Animont St. Telephone Contractor's name and address A. F. Patterson, 52 Lincoln St. Architect's name and address\_ Proposed use of building 2 car parago Telephone F 5014 H Other buildings on same lot \_\_\_\_ Dwelling fouse 1 factily \_\_No. families\_ Description of Present Building to be Altered Material Wood No. stories Heat Heat Last use \_ Style of roof 2 var garago General Description of New Work No. families\_\_\_\_ To demolish addition to garage 10 x 22; Details of New Work To be erected on solution filled land? \_\_\_\_\_\_carth or rock? \_\_\_No. stories\_\_\_\_\_Height average grade to highest point of roof\_\_\_\_\_ Material of foundation \_\_\_\_\_\_\_\_Thickness,, top \_\_\_\_\_\_\_bottom\_\_\_\_\_ Material of underpinning \_\_\_\_\_\_ Height \_\_\_\_\_ Thickness\_\_\_\_\_ Roof covering No. of chimneys \_\_\_\_\_\_Material of chimneys \_\_\_\_\_ Type of fuel \_\_\_\_\_\_Distance, heater to chimney\_\_\_\_\_ of lining \_\_\_\_\_ Capacity and location of oil tanks Is gas fitting involved? Girt or ledger board? \_\_\_\_\_Size\_\_\_ Size of service. Ma lal columns under girders\_\_\_\_\_ State (oifside walls and carrying partitions) 2x4-16" O.C. Girders 6x8 or larger. Bridging in every floor and flat root \_\_\_\_\_Size \_\_\_\_\_ Max. on centers \_\_\_ Joists and rafters: 1st floor \_\_\_\_\_\_, 2nd \_\_\_\_\_\_, 3rd \_\_\_\_\_ 1st floor \_\_\_\_\_\_, 2nd \_\_\_\_\_\_\_, 8rd \_\_\_\_\_\_, roof \_\_\_\_\_ On centers: 1st noor \_\_\_\_\_\_

Maximum span: 1st floor \_\_\_\_\_ \_\_\_\_\_\_, 2nd \_\_\_\_\_\_\_, 3rd \_\_\_\_\_\_\_, roof \_\_\_\_ If one story building with masonry walls, thickness of walls? No. cars now accommodated on same lot \_ If a Garage Total number commercial cars to be accommodated , to be accommodated

Will automobile repairing be done other than minor repairs to ears habitually stored in the proposed building? Will above work require removal or disturbing of any shade tree on a public street? Plaus filed as part of this application? Estimated cost \$\_\_\_\_ Will there be in charge of the above work a person competent to see that the State and City requirements pertaining thereto are observed? 168 INSPECTION COPY Signature of owner.



Location, Ownership and detail must be correct, complete and legible.

Separate application required for every building.

Plans must be filed with this application.

# Application for Permit for Alterations, etc.

To the

Description of Present Bldg.

Portland, Me., August 5, 1924 19

INSPECTOR	OF BUILDINGS.

THE ECOUNT OF POINTINGS:
The undersigned applies for a permit to alter the following described building:
Location 195 Ashmont Street Word 8
Name of Owner or Lessee, "Martier De C. Moure Address 195 Ashmont St
" Contractor, Owner "
" Architect,
The state of Dunuing 18 Style of Roof DI Bull 35-1-11 cm a Chief a
Size of Building is feet long: 25tt
Conar wan is constructed of 18
Underpinning is brick is inches thick; is feet in height.
Figure of Building SOP+ W-11 : (7) : 1
What was Building last used for? dwelling No. of Families? 1  What will Building now be used for? dwelling one femily
What will Building now be used for? dwelling one family
Detail of Proposed Work
Glass in porch all to comply with the building ordinance
***************************************
Estimated Cost \$175.
If Extended On Any Side
Size of Extension, No. of feet long?; No. of feet wide?; No. of feet high above sidewalk?; No. of Stories high?; Material of Roofing?; Material of Roofing?
Of what material will the Extension be built?
If of Brick, what will be the thickness of External Walls? inches; and Party Walls inches.
How will the extension be occupied?
How will the extension be occupied?
When Moved, Raised or Built Upon
No. of Stories in height when Moved, Raised, or Built upon? Proposed Foundations
No. of feet high from level of ground to highest part of Roof to be?
How many feet will the External Walls be increased in height?
If Any Portion of the External or Party Walis Are Removed ${\cal M}$
Will an opening be made in the Party or External Walls ?
ize of the opening ?Ilow protected ?
yow will the remaining portion of the wall be supported?
Signature of Owner or MULL DOC. NVOTC  Authorized Representative Melity Doc. NVOTC  Address Lef 4
Address Iel 4

50



City of Antiland. To the Inspector of Buildings of the City of Portland: The undersigned respectfully makes application for a permit to steer enlarge stories high stories high feet long. high, leet wide; also an addition to be

The material to be used in the erection enlargement of said building ie to be as fallows. feet wide; also an addition to be The material to be used in the erection enlargement of said building is to be as follows: Exterior walls to be made of Roof to be made of Gutters to be made of Cornices to be made of Bay windows to be made of...... Dormer windows to be made of The builder is to be made of The architect is The builder is
The architect is
The owner is

Address
Address

(Applicant to sign here)

INSPECTOR OF BUILDINGS, The above petition was granted the

CITY OF PORTLAND, MAINE



GAIL D. ZAYAC Chairperson MICHAEL E. WESTORT Secretary

JACQUELINE COHEN TIMOTHY E. FLAHERTY EUGENE S. MARTIN THOMAS J. MURPHY MERRILL S. SELTZER

191 Ashmont St.

February 25, 1982

Mr. David Turesky, Attorney 477 Congress Street Portland, Maine 04101 Dear Mr. Turesky:

The Board of Appeals has been advised by the Corporation Counsel that they 191 Ashmont Street.

Therefore, the Board has asked me to notify you that it will not hear the appeal which was requested. A refund of your remittance will be sent Thursday, February 25, 1982.

This action was so voted by the Board on

Joseph E. Gray, Jr., Director Planking and Urban Development

JEG/wt

Witte.

cc: Chairman and Members of the Frard of Appeals

LAW OFFICES David S. Turesky
477 CONGRESS STREET
SUITE 716
PORTLAND, MAINE 04101

DAVID S. TURESKY

February 23, 1982

(207) 772-7120

JOHN C. HOWARD

Mr. Warren J. Turner Zoning Specialist City of Portland Portland City Hall 389 Congress St. Portland, Maine 04101

Dear Mr. Turner:

As you know, the abutters and neighbors of Portland, Maine do intend to appear at the Appeals meeting on Thursday, March 11, 10 and Board of notified of this Hear:

They are, to the dot thought of our knowed and belief, the dot Piscopo and the Herman Low.

David S. Turesky

DST:mm

Sent by registered mail

LAW OFFICES

David S. Turesky
477 CONGRESS STREET
SUITE 716 PORTLAND, MAINE 04101

(207) 772-7120

DAVES S. TURESKY

February 23, 1982

JOHN C. HOWARD

Mr. Warren J. Turner Zoning Specialist City of Portland Portland City Hall 389 Congress St. Portland, Maine 04101

Dear Mr. Turner:

As you know, the abutters and neighbors of 191 Ashmont Street, Portland, Maine do intend to appear at the Zoning Board of Appeals meeting on Thursday, March 11, 1982. We do think it a good idea that the owners of 191 Ashmont Street be formally notified of this Hearing. They are, to the best of our knowledge and belief, Mr. Alfred Piscopo and Mr. Herman Low.

DST:mm

Sent by registered mail

E. J. Kearney 195 achmont Lt Portland, Me. 04103

Varien J. Turner Forming Specialist Board of approach

Feb. 19, 1982

Dear Mr. Turner:

We the undersigned, wish to have our Interpretation appeal considued and heard before the Joning Board of appeals on Mar. 11.

Thank you for scheduling us. dinevely, Ed. + linnette Kearney

Richard Flatucis Lunaine James FreManno III

LAW OFFICES David S. Turesky 477 CONGRESS STREET
SUITE 716 PORTLAND, MAINE 04101 (207) 772-7120

DAVID S. TURESKY

February 19, 1982

JOHN C. HOWARD

M1. Warren J. Turner Zoning Specialist City of Portland Portland City Hall 389 Congress St. Portland, Maine 04101

Dear Mr. Turner:

I now enclose my own office check in the amount of \$25 to cover the appeal involving 191 Ashmont Street, portland, the subject property will be sending that several neighbors of the members of the Board on Thursday, March 11, 1982.

David S. Turesky

DST:mm

Encl.

LAW OFFICES David S. Turesky
477 CONGRESS STREET
SUITE 716 PORTLAND, MAINE 04101

(207) 772-7120

DAVID S. TURESKY

February 19, 1982

JOHN C. HOWARD

Mr. Warren J. Turner Zoning Specialist City of Portland Portland City Hall 389 Congress St. Portland, Maine 04101

Dear Mr. Turner:

I now enclose my own office check in the amount of \$25 to cover the appeal involving 191 Ashmont Street, Portland, Maine. It is my understanding that several neighbors of the subject property will be sending in a letter confirming the members of the Board on Thursday, March 11, 1982.

David S. Turesky

DST:mm

Encl.

LAW OFFICES
David S. Turesky
477 CONGRESS STREET
SUITE 716
PORTLAND, MAINE 04101

(207) 772-7120

February 16, 1982

**DAVID S. TURESKY** 

JOHN C. HOWARD

Dear Mr. Turner:

Should there be any doubt whatsoever that Mr. and Mrs. Edward J. Kearney et al wish to be heard before the Portland Zoning Board of Appeals with regard to 191 Ashmont Street, please do take this letter as a formal petition of appeal. I do imagine that our letters crossed in the mail, and I pen this brief note to assure you and the Board of my client's intention to be heard at the soonest possible time.

Most sincerely yours,

David S. Turesky

DST:mm

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LAW OFFICES

David S. Turesky
477 CONGRESS STREET
SUITE 716 PORTLAND, MAINE 04101

(207) 772-7120

JOHN C. HOWARD

DAVID S. TURESKY

February 16, 1982

Mr. Warren Turner c/o Planning Dept.
Portland City Hall 389 Congress St. Portland, Maine 04101

Dear Mr. Turner:

Should there be any doubt whatsoever that Mr. and Mrs. Edward J. Kearney et al wish to be heard before the Portland Zoning Board of Appeals with regard to 191 Ashmont Street, please do take this letter as a formal petition of appeal. I do imagine that our letters crossed in the mail, and I pen this brief note to assure you and the Board of my client's intention to be heard at the soonest possible time.

David S. Turesky

DST:mm

CITY OF PORTLAND, MAINE ZONING BOARD OF APPEALS



GAIL D. ZAYAC Chairperson

MICHAEL E. WESTORT Secretary

JACQUELINE COHEN TIMOTHY E. "LAHERTY EUGENE S. MARTIN THOMAS J. MURPHY MERRILL S. SELTZER

191 Ashmont St.

February 18, 1982

Mr. David Turesky, Attorney 477 Congress Street Portland, Maine 04101

Dear Mr. Turesky:

With reference to your letter of February 16th, the next agenda available to your client will be the meeting of Thursday, March 11th, 1982 for hearing of an interpretation appeal before the Board of Appeals. Agenda for February 25th has already been mailed out.

Your request for such an appeal should be accompanied by a fee of \$25.00 plus the signature of the property owners applying for that action.

Sincerely,

Warren J. Turner Zoning Specialist

c.c. David Lourie, Corporation Counsel c.c. P.S. Hoffses, Chief of Insp. Services

389 CONGRESS STREET · PORTLAND, MAINE 04101 · TELEPHONE (207) 775-5451

Revised disaft

February 8,1982

Mr. and Mrs. Edward J. Kearney 195 Ashmont Street Portland, ME 04103

As a result of recent legal advice, the Zoning Board of Appeals has agreed to consider . Interpretation Appeal on the matter of the use at 191 Ashmo.t Street if you should elect to apply for an appeal. Dear Mr. and Mrs. Kearney:

They would also caution you to understand that there are two issues concerned: if the appeal is properly before the Board; issues concerned: if the appeal (use of the building).

If you should have any questions, please call me or Gail Zayac (774-7136) .

sincerely,

Warren J. Turner Zoning Specialist

co: Mrs. Bail D. Zayur Chairman Board of appeals
PS. Hollses, chief, Duspection Lowices

Recowed from deed Zayac ou Fel. 8, 1982 9/2,7-

CITY OF PORTLAND, MAINE

ZONING BOARD OF APPEALS



191 ashmontstt.

GAIL D. ZAYAC Chairperson

JACQUELINE COHEN TIMOTHY E. FLAHERTY EUGENE S. MARTIN THOMAS J. MURPHY MERRILL S. SELTZGR

February 9, 1982

Mr. and Mrs. Edward J. Kearney 195 Ashmont St. Portland, Me. 04103

Dear Mr. & Mrs. Kearney.

As a result of recent legal advice, the Zoning Board of Appeals has agreed to consider an Interprecation Appeal on the matter of the use at 191 Ashmont Street if you should elect to apply for an appeal.

They would also caution you to understand that there are two issues concerned: if the appeal is properly before the Board; and, the substance of the appeal (use of the building).

If you should have any questions, please call me or Gail Zayac (774-7136).

Sincerely,

Warren J. Turner Zoning Specialist

c.c. Mrs. Gail D. Zayac, Chairman, Board of Appeals P.S. Hoffses, Chief of Inspection Services

Reinsiddsaft
February 5,1982

Mr. and Mrs. Edward J. Kearney 195 Ashmont Street Portland, ME 04103

Dear Mr. and Mrs. Kearney:

As a result of recent legal advice, the Zoning Board of Appeals of the use at 191 Ashmont Street if you should elect to apply

They would also caution you to understand that there are two issues concerned: if the appeal is properly before the Board; and, the substance of the appeal (use of the building). If you should have any questions, please call me or Gail Zayac

Sincerely,

Warren J. Turner Zoning Specialist

PS Hoffses, chief, Suspection clorices

Reconce from Hail Zayac

CITY OF PORTLAND, MAINE ZONING BOARD OF APPEALS

MICHAEL E. WESTORT Secretary

JACQUELINE COHEN
TIMOTHY E. FLAHERTY
EUGENE S. MARTIN
THOMAS J. MURPHY
MERRILL S. SELTZER

### DRAFT

191 Ashmont Street

February 2, 1982

Mr. & Mrs. Edward J. Kearney 195 Ashmont St. Portland, Me. 04103

Dear Mr. & Mrs. Kearney:

Following careful study and analysis of the rights and authority of the Board of Appeals with respect to your problem pertaining to Ashmont Street, the Board has determined that you might have initiated an application for an Interpretation Appeal in that matter.

Due to the complicated legal nature of the matter and its rather unusual procedural intricacies, if you still feel inclined to file an Interpretation Appeal for considera ion by the Board of Appeals, please do not hesitate to do so. The Board of Appeals will then schedule a review of the entire matter as part of one of its forthcoming agendas.

Sincerely,

Warren J. Turner Zoning Specialist

389 CONGR.:5°, STREET • "DRTLAND, MAINE 04101" • TELEPHONE (207) 775-5451

CITY OF PORTLAND, MAINE



GAIL D. ZAYAC Chairperson

MICHAEL E. WESTORT Secretary

JACQUELINE COHEN TIMOTHY E. FLAHERTY EUGENE S. MARTIN THOMAS J. MURPHY MERRILL S. SELTZER

# DRAFT

191 Ashmont Street

February 2, 1982

Mr. & Mrs. Edward J. Kearney 195 Ashmont St. Portland, Me. 04103

Dear Mr. & Mrs. Kearney:

Following careful study and analysis of the rights and authority of the Board of Appeals with respect to your problem pertaining to Ashmont Street, the Interpretation Appeal in that matter,

Due to the complicated legal nature of the matter and its rather unusual procedural intricacies, if you still feel inclined to file an Interpretation do so. The Board of Appeals will then schedule a review of the entire matter agendas.

Warren J. Turner Zoning Specialist

c.c. Mrs. Gail D. Zayac Chairman, Board of Appeals c.c. P.S. Hoffses, Chief of Inspection Services c.c. David Turesky, Attorney c.c. David Lourie, Corporation Counsel c.c. Richard Flewelling, Asst. Corporation Counsel

389 CONGRESS STREET · PORTLAND, MAINE 04101 · TELEPHONE (207) 775-5451

CITY OF PORTLAND, MAINE ZONING BOARD OF APPEALS



Gail D. Zayac Chairman Michael Westort JA NE COHEN
IMC E. FLAHERTY
EUGENE S. MARTIN MERRILL S. SELTZER Thomas Murphy

November 16, 1981

Mr. James Tierney Attorney General State House 04333 Augusta, ME

As Chair of the Portland Zoning Board of Appeals, I am writing to As Chair of the Portland Zoning Board of Appeals, I am writing to you on unanimous vote of the Zoning Board of Appeals for assistance. We are a Board properly constituted under state law and we are concerned about the subject of the scope of our jurisdiction and authority under that state law. Specifically, we are tion and authority under that state law. Specifically, we are the subject of the scope of our jurisdiction appeals. I am writing to Dear Mr. Tierney: faced with a situation in which opposing parties have opposite views about our jurisdiction to hear an interpretation appeal. It is our sincere hope that you, as Attorney General, will assist it is our sincere hope that you, as Attorney General, will as an it is our sincere hope that you, as Attorney General, will as it is our sincere hope that you, as Attorney General, will assist it is our sincere hope that you, as Attorney General, will as an an an interpretation appeal. It is our sincere hope that you, as Attorney General, will assist us in determining our proper jurisdiction by rendering to us an advisory opinion on this matter. We hope you are able and willing advisory opinion on this matter. We hope you are able and willing to do so and, because of the nature of the case, in as short a time as possible.

Section 602.24 A of the Portland Zoning Zoning Ordinance states:
"The Board of Appeals shall have the following jurisdiction and authority:

Subject to the provisions of Section 602.24 B hereof, to hear and decide appeals from and review orders, decisions, determinations, or interpretations made by the Building and Inspection Services Department ....

Section 602.24 B states:

Authority. The Board of Appeals shall hear and decide appeals from and review orders, decisions, determinations or interpretations or the failure to act of the Building and Inspection Services Department and Inspection Services Department.

### 2. Procedure.

Notice of Appeal. An appeal may be taken to the Board of Appeals by any person affected by a decision of the NOLICE OF Appear. An appear may be taken to the board of Appeals by any person affected by a decision of the Building and Inspection Services Department. Such Mr. James Tierney, A corney General November 16, 1981 Page Two

appeal shall be taken within thirty days of the appear snarr be taken within thirty days of the action complaint of by filing with the Building and Inspection Services Department a notice of appeal Inspection Services Department a notice of appeal specifying the grounds thereof. A payment of a nonrefundable filing fee, as established from time to nonrefundable filing fee, as established from time to time by the City Council to cover administrative costs and costs of hearing, shall accompany notice of and costs of hearing, shall accompany notices Deappeal. The Building and Inspection Services Deappeal. The Building and Inspection Services Deappeals all forthwith transmit to the Board of appeals all of the papers constituting the record partment snall forthwith transmit to the poard of Appeals all of the papers constituting the record upon which the action appealed from was taken."

As we understand the situation in question, the following sequence

- The agent for the house owners asked the Building Inspector if a particular use was permitted. of events occurred:
  - The Building Inspector said that the use was not permitted in
  - The agent asked the Corporation Counsel for an opinion.
  - The Corporation Counsel said the use was permitted in the 3.
  - The Building Inspector was sent a memo from the Corporation Counsel to that effect. Zone in question.
  - The Building Inspector took no further action.
  - Abutting property owners questioned the interpretation of Additing property owners questioned the interpretation of the Zoning Ordinance and attempted to file with the Building Inspector a request for an interpretation appeal by the Zonia Inspector a request for an interpretation appeal by the Zoning
  - The Building Inspector, on advice from the Corporation Counsel, refused to process the appeal.
  - The Corporation Counsel stated that the Board did not have jurisdiction to hear this appeal for the following reasons:
    - The abutting property owners are not "affected parties."
    - Since a permit was not applied for and since the Director of Planning and Urhan Development (Building Inspector is "action" and it can grant no relief. (see Mr. Flewelling's

Mr. James Tierney, Actorney General November 16, 1981 Page Three

10. The abutting property owners, in informal discussion with the Board about the issue of jurisdiction, requested their attorney to submit to the Board a position paper outling their views on this issue. (see letter from David S. Turesky)

On November 12, 1981, the Zoning Board of ' peals of the City of Portland voted to request impartial counsel on this issue. We need to know the answers to the following questions:

- 1. Does the Board have jurisdiction to hear an interpretation appeal in this situation?
- 2. Are the abuttors "affected parties" and legally qualified to bring a "ppeal to the Board?

We would very much appreciate whatever assistance you could give us in this case. Thank you for your attention.

Sincerely yours,

Gail D. Zayac, Chair Portland Zoning Board of Appeals

gdz

Enc.: memo from Richard P. Flewelling letter from David S. Turesky

cc: Portland City Councillors
Tim Honey, City Manager
Joseph Gray, Director of Planning and Urban Development
David Lourie, Corporation Counsel
David Turesky
Members of the Zening Board of Appeals

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· Chentana vaces (C

### CITY OF PORTLAND, MAINE MEMORANDUM

Malcolm Ward, Zoning Code Enforcement Officer

DATE: 9/28/81

Richard P. Flewelling, Assistant Coporation Counsel

FROM:

SUBJECT:

"Appeal" of Edward F. Kearney, et al.

The attached letter requests a hearing to "appeal" my opinion of August 18th concerning 191 Ashmont Street. While it is not clear whether the signatories mean to appeal to the Board of Appeals, if they do, their petition is fatally defective for Appeals, if they do, the Board has no jurisdiction under Several reasons. First, the Board has no jurisdiction appeal to the Board has no jurisdiction, either State (30 M.R.S.A. \$4963) or local (\$602.24.B) law to hear such an appeal. \* Second, even if the Board had jurisdiction, hear such an appeal timely filed (i.e., within 30 days). Third, the appeal was not accompanied by \$602.24.B(2)(a). Third, the appeal was not accompanied by \$602.24.B(2)(a). also as required by \$602.24.B(2)(a).

If, on the other hand, the signatories intend to appeal ir, on the other hand, the signatures intend to appear informally (i.e., in-house) to your staff superior, they may of course do so although there is no established procedure for this and the matter yould be entirely within his discretions. for this and the matter would be entirely within his discretions

I hope that this clarifies this matter.

Richard P. Almidle Richard P. Flewelling Assistant Corporation Counsel

cc: Joseph E. Gray, Jr.

\*It does have jurisdiction to hear an appeal from your department's failure to act, but only if the appeal is taken by a "person affected". §602.24.B(2)(a).

LAW OFFICES

David S. Turesky 477 CONGRESS STREET SUITE 716 PORTLAND, MAINE 04101

(207) 772-7120

DAVID S. TURESKY

JOHN C. HOWARD

November 6, 1981

The Board of Appeals c/o Office of the City Manager Portland City Hall 389 Congress St. Portland, Maine 04101

Dear Gentlemen and Ladies of The Board of Appeals:

As a result of our informal conference on Thursday, October 29, 1981, I wish to respond to the memorandum of Richard P. Flewelling, dated September 28, 1981, and the remarks of Portland's Corporation Counsel, David Lourie, delivered at and during the formal part of your Board's meeting. I shall now address myself to two issues raised by our discussion: 1) Does the Board have jurisdiction (or authority) to hear the Appeal of the Kearneys and other abutters? 2) Do the Kearneys have standing to petition this board for relief?

The law applicable to this situation can be found at Title 30, Section 2411 of our Maine statutes and at Section 602.24 A and B of Portland's Municipal Code. The State's broad enabling legislation grants the Board jurisdiction "to hear any Appeal...from any decision, order, rule, or failure to act of any officer, board, agency..." Within that broad ambit of jurisdiction and authority, the City of Portland fashioned the following procedure: "An Appeal may be taken...by any person affected by a decision of the Building and Inspection Services Department." "The Board shall hear and decide Appeals from and review orders, decisions, determination, or inter-pretations or the failure to act of the Building and Inspection Services Department."

In the instant case, Mr. Richard Flewelling, acting on behalf of the City and, more specifically, on behalf of the Buildings of the City and, more specifically, on behalf and Inspection Services Department, rejected on August 18. 1981 the petition of my clients, who sought the City's help in sjoining a misuse of the property at 191 Ashmont Street, Portland, Maine. While Mr. Flewelling's memorandum may not be considered an order since he is not and was not acting as a judicial or quasi-judicial authority, he was clearly rendering an interpretation of both municipal and Federal law. We believe, quite Continued Pg. 2

The Board of Appeals portland, Maine 04101

Page 2

November 6, 1981

simply, that the Board has jurisdiction to hear our Appeal from this interpretation.

Mr. Kearney asked Mr. Flewelling to send him a copy of his interpretation as soon as it became available. Unfortunately, Mr. Flewelling did not comply with this altogether reasonable request by a citizen of this City. As soon as Mr. Kearney did request by a citizen of this City. As soon as Mr. Kearney did request by a citizen of this City. As soon as Mr. Kearney did request by delivering a letter of Appeal, dated September 24, learn of Mr. Flewelling a letter of Appeal, dated September 24, appeal by delivering a letter of Appeal, dated September 24, learn of Mr. Malcolm Ward along with a tendering of a check in Appeal to Mr. Flewelling, learney that he could not Appeal the amount of \$25. Mr. Ward took the Appeal to Mr. Flewelling, and subsequently informed Mr. Kearney that he could not Appeal and that he, Mr. Ward, would not accept his check. In an and that he, Mr. Ward, would not accept his check. In an and that he, Mr. Ward, would not accept his check. In an appeal, effort to clear the confusion over the timeliness of our Appeal, learney and letters of October 13, 1981 seeking a final denial sent my letters of October 13, 1981 seeking a final denial by Mr. Gray, from which I would then appeal to the Board. I sent my letters of October action has been taken by Mr. Gray on Unfortunately, no further action has been taken by Mr. Gray on the confusion over the timelines.

In addition, Mr. Kearney and his neighbors sought a more favorable order, decision, determination, and/or interpretation from several City officials, including Mr. Flewelling's from several City officials, including Mr. Malcolm Ward, and immediate supervisor, the City Manager, Mr. Malcolm Ward, and They refused to be of further assistance immediate supervisor, they refused to be of further assistance Mr. Joseph Gray. They refused to be of further assistance to my clients; in the words of both the State statutes and to my clients; in the words of failed to act favorably upon my the municipal ordinance, they failed to act favorably upon clients' petition.

Clients' petition.

It seems to be Mr. Lourie's contention that my clients cannot be heard by your Board because no permit was ever applied for and denied or approved. Mr. Lourie throughout his discussion used the term "permit" as some magical term which alone would and could set off your action. There is, however, no such and could set off your action. There is, position. So-called ordinance. There is, in fact, absolutely no support whatsoever word ever used either in the State statute or they are in any of the literature for Mr. Lourie's position. So-called "affected persons" have access to your ear whenever they are "affected persons" have access to your ear whenever they are aggrieved by an order, decision, determination, or interpretation of a local official, board or agency. Certainly, a decision of a local official, board or agency. Certainly, and it by this Board reversing the opinion and interpretation of this Board reversing the opinion and interpretation of mr. Flewelling would be of embarrassment to the City, and it is my clients' firm belief that this embarrassment and the resultant confusion animate such a bizarre interpretation of our laws.

With regard to the second question posed above, it would seem With regard to the second question posed above, it would seem clear to me that the Kearneys and other neighbors of 191 clear to me that the Kearneys affected directly or indirectly. Ashmont Street are "persons affected directly or indirectly" by the present zoning ordinance violations. They are for the of our laws.

### CITY OF PORTLAND, MAL E MEMORANDUM

то: Stephen T. Honey, City Manager

.... · DATE: 10/19/81

FROM: Richard P. Flewelling, Assistant Corporation Counsel SUBJECT: Jurisdiction of the Board of Appeals

This memorandum is in response to your recent request for a simple, concise written summary of the Board of Appeals' jurisdiction to hear and decide zoning appeals.

## Jurisdiction Established by Law

The Board's jurisdiction, or legal authority, is established by State law (30 M.R.S.A. §4963), which grants to the Board the authority:

- a) . To interpret provisions of the Zoning Ordinance which are called into question;
- b) To approve the issuance of conditional use permits;
- c) To grant variances.

The Board "may (not) assert jurisdiction over any (other) matter unless the municipality has by ordinance specified the precise subject matter that may be appealed to the board and the official or officials whose action or nonaction may be appealed to the board." (Emphasis supplied.) 30 M.R.S.A. §2411(4). A municipality may not vest the board with jurisdiction that is inconsistent with State law, however. See 30 M.R.S.A. §1917.

Accordingly, Section 602.24 of the Zoning Ordinance grants to the Board the additional authority:

- d) To initiate zoning amendments;
- el To vary certain provisions of the Zoning Ordinance relating to nonconforming uses.

## Proper Appeal Required

Under State law and the Zoning Ordinance, a proper appeal is required for the Board to have jurisdiction. (A "proper" appeal is one that is brought by a "person affected", conforms to procedural one that is brought by a "person affected", conforms to procedural one that is brought by a "person affected", conforms to procedural one that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements, such as timeliness, and questions on action that is requirements.)

Stephen T. Honey ( October 19, 1981 Page 2

the scope of its inquiry and the relief, if any, granted is limited to the subject matter of the appeal.

There has been some confusion recently about the Board's authority to interpret the Zoning Ordinance (i.e., the so-called "interpretation appeal"). This confusion may have arisen as the result of a poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision and the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the poorly worded provision in \$602.24 h of the Zoning Ordinance of the Zoning Ordinanc poorly worded provision in \$602.24.A of the Zoning Ordinance which poorly worded provision in \$602.24.A or the zoning Ordinance which purports to grant jurisdiction "to hear and decide appeals from, and review . . . interpretations made by (the Director of Planning and Treview . . . interpretations made by This language and Urban Development). (Emphasis supplied.) This language and ordan Development, that the Board, Without a proper appeal before it and on its own initiative, may countermand the Director's Interpretation of the Zoning Ordinance. This, of course, is not the case since, under governing State law (see discussion above), a proper appeal is a condition precedent to the Board's jurisdiction of the given any legal effect this language much therefore tion. To be given any legal effect, this language must, therefore, be read as giving the Board authority to review such matters only within the context of an annual within the context of an appeal.

Another aspect of the confusion surrounding the Board's authority to interpret the Zoning Ordinance is whether a permit must have been applied for. The Board is charged by State law and the Zoning peen applied for the board is charged by place law and the Bonning Ordinance with "hearing appeals from actions or the failure to act of (the Director of Planning and Urban Development)." 30 M.R.S.A. \$4963(1). Director of Planning and Urban Development)." 30 M.R.S.A. \$4963(1) Some "action", or the failure to act where there is a duty to act, is thus a prerequisite for appeal. The Director's only official "action" with respect to the Zoning Ordinance, however, is in approving or denying permits. See \$602.22.A and C of the Zoning Ordinance; also 30 M.R.S.A. \$2151(4)(C). Hence, nothing short of Ordinance; also 30 M.R.S.A. \$2151(4)(C). Hence, appealed to the "action" or the failure to act on a permit may be appealed to the Board. Board.

This conclusion is buttressed by what would be the anomylous result if the Board nevertheless asserted jurisdiction where no permit has been applied for and the Director has determined that no permit is needed. Assuming that the would-be appellant (obviously no permit is needed. Assuming that the would-be appellant (obviously someone other than the person who has been told that he has no need of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit) is a "person affected" within the meaning of State law of a permit pe instance can grant no relief. Apart from simply declaring its interpretation of the Zoning Ordinance, the Board has no power to do anything about the appeal. It cannot, for example, order the person who has been told that he has no need of a permit to obtain one anyway because that is a prerogative of the courts. one anyway because that is a prerogative of the courts. Nor can it order the Director to require a permit, or the Corporation Counsel to prosecute for the failure to obtain one, because administration and enforcement is the responsibility of the Director

This is not to suggest that a "person affected" has no remedy in such a case, only that the Board has no authority to grant relief and is, therefore, an improper forum for appeal. an improper forum for appe

Stephen T. Honey October 19, 1981 page 3

with the assistance of the Corporation Counsel. See \$\$602.22.A Thus, where and 602.26.A, respectively, of the Zoning Ordinance. Thus, where no relief can be granted, it may be inferred that there is no turisdiction. jurisdiction.

In summary, the Board's jurisdiction in zoning matters is established and governed by State law and the Zoning Ordinance to the extent and governed by State law and the Zoning Ordinance to the extent
that the Zoning Ordinance is consistent with State law. The Board
that the Zoning Ordinance is consistent with State law. The Board
that the Zoning Ordinance is consistent with State law. The Board
has no jurisdiction except as expressly granted by law, and a proper
has no jurisdiction except as expressly granted by law, and a proper
appeal is required for the Board to assert jurisdiction. In the
appeal is required for the Board may order that a permit
case of interpretation appeals, or that it be denied, but where no
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been applied for and the Director of Planning and has
been applied for and the Director of Planning and has permit has been applied for and the Director of Flanning and Urban pevelopment has determined that no permit is needed, the Board has no jurisdiction because there has been no "action" and it can grant and relief no relief.

Although much more could be written here about this subject, Although much more could be written here about this subject, T believe that the basic points have been covered. Thope that this outline is helpful to you. Please contact me if you have any outline is helpful to you. questions.

Richard P. Fluville Richard P. Flewelling Counsel. Assistant Corporation Counsel.

·RPF/ljn



STATE OF MAINE DEPARTMENT OF THE ATTORNEY GENERAL Augusta, Maine 04333

JAMES E. TIEHNEY

December 15, 1981

Gail D. Zayac Chairman, Zoning Board of Appeals City of Portland Portland, Maine

Thank you very much for your correspondence which was hand delivered to me by Senator Mary Najarian. I must respectfully decline to answer your questions. The difficulty you have cutlined is essentially local in nature and beyond the jurisdiction of my office. Perhaps further discussion with your corporation counsel or the Maine Municipal Association with your corporation to you in solving this question. I am sure might be helpful to you in solving this question. I am sure you can understand why my Department cannot be involved in you can understand the many local zoning ordinances around the State.

Again, thank you for your correspondence and I am sorry I could not be of greater assistance.

Sincerely,

James E. Tierney Attorney General

cc: Tim Honey, City Manager David Lourie, Corporation Counsel
David Turesky, Esquire Mary Najarian, State Senator

# EXECUTIVE SESSION MOTION

EXECUTIVE SESSION MOTION
a la
I move that the Board of Appeals go into executive session to discuss the following matters as permitted by Title 1 MRSA Sections 401 et. seq.:  (SPECIFY AS TO THE PRECISE NATURE OF EACH ITEM TO BE DISCUSSED: CROSS-HATCH THOSE ITEMS (SPECIFY AS TO THE PRECISE NATURE OF EACH ITEM TO BE DISCUSSED IN EXECUTIVE SESSION.)
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### EXECUTIVE SESSION MOTION

I move that the Board of Appealugo into executive session to discuss the following matters as permitted by Title 1 MRSA Sections 401 et. seq.:
(SPECIFY AS TO THE PRECISE NATURE OF EACH ITEM TO BE DISCUSSED: CROSS-HATCH THOSE ITEMS NOT TO BE DISCUSSED. LANGUAGE FROM 1 MRSA \$405 PROVIDED IN PARENTHESIS FOR YOUR INFORMATION. NO MATTER OTHER THAN THAT LISTED MAY BE DISCUSSED IN EXECUTIVE SESSION.)
1. Discussion of personnel matters as follows: personnel leality of board
(Discussion or consideration of the employment, appointment, assignment, duties, promotion, demotion, compensation, evaluation, disciplining, resignation or dismissal of public officials, appointees or employees of the body or agency or the investigation or hearing of charges or complaints against persons subject to the following conditions:  (1) An executive session may be held only if public discussion could be reasonably expected to cause damage to the reputation or the individual's right to privacy would be violated;  (2) Any person charged or investigated shall be permitted to be present at an executive session if he so desires;  (3) Any person charged or investigated may request in writing that the investigation or hearing of charges or complaints against him be conducted in open session. A request, if made to the agency, must be honored; and  (4) Any person bringing charges, complaints or allegations of misconduct against the individual under discussion shall be permitted to be present.)
<ol> <li>Discussion of the suspension or expulsion of (Discussion or consideration by a school board of suspension or expulsion of a public school student or a student at a private school, the cost of whose education is paid from public funds, provided that:</li> </ol>
(1) The student and legal counsel and, if the student be a minor, the student's parents or legal guardians shall be permitted to be present at an executive session if the student, parents or guardians so desire.)
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3. Discussion of the of property described as follows:
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4. Collective bargaining negotiations with
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liabilities of Bd of appeals and individual members.
(Consultations between a body or agency and its attorney concerning the legal rights and duties of the body or agency, pending or contemplated litigation, settlement offers and matters where the duties of the public body's counsel to his or her client pursuant to the code of professional responsibility clearly conflict with this subchapter or where premature general public knowledge would clearly place the state, municipality or other public agency or person at a substantial disadvantage.)
6. Discussion of confidential records (Specify)
(Discussion of information contained in records made, maintained or received by a body or agency when access by the general public to those records is prohibited by statute.)
Maril June Corp. Counsel (Sygnature and Title of Recording Official)
Date:

GIVE TO CITY CLERK FOR RETENTION

EXECUTIVE SESSION MOTION	
I move that the Board of Apealogo into executive session to discuss the following matters as permitted by Title 1 MRSA Sections 401 et. seq.:	
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privacy would be violated,	
(3) Any person charged or investigated may request in writing that the missing that the first support of tigation or hearing of charges or complaints against him be conducted in tigation or hearing of charges or complaints against him be conducted in tigation or hearing of charges or complaints against him be conducted.	
(4) Any person bringing charges, dempty against the individual under discussion shall be permitted to be present.	
<ol> <li>Discussion of the suspension or expulsion of (Discussion or consideration by a school board of suspension or expulsion of a public school student or a student at a private school, the cost of whose education is paid</li> </ol>	
(1) The student and legal counsel and, if the student be a minor, the student are executive parents or legal guardians shall be permitted to be present at an executive parents or quardians so desire.)	
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REBECCA I. WAR GARY C. WOOD

Telephone (207) 623-8420

January 20, 1982

Gail D. Zayac, Chairwoman Portland Zoning Board of Appeals 73 Lincoln Street Portland, ME 04103

Re: 191 Ashmont Street

Dear Gail:

I apologize for not responding sooner to your letter which we received on January 5, 1982. As I explained to you over the telephone, because the Foard had been advised previously by Corporation Counsel's office on this matter, I had a duty under the Code of Professional Responsibility to contact Mr. Flewelling and discuss it with him first. The Code, which is adopted by the Maine Supreme Judicial Court to govern the professional conduct of lawyers in this State, prohibits one attorney from providing advice to the client of another attorney on the same matter without that attorney's consent, unless that attorney's relationship with the client already has been terminated. Mr. Flewelling forwarded to me a copy of all of the document; in his file pertaining to the 191 Ashmont Street appeal. Having reviewed those materials, I would offer the following advice to the Board.

Sections 602.24.A(1) and 602.24.B(1) of the City's Zoning Ordinance state that the Board of Appeals has the authority "to hear and decide appeals from, and review orders, decisions, determinations, on interpretations made by the Building and Inspection Services Department" (emphasis added). Section 602.24.B(2)(a) requires that "any person affected by a decision of the Building and Inspection Services Department" must file "a notice of appeal specifying the grounds thereof" with the Building and Inspection Services Department "within 30 days of the action complained of " complained of.

The words "person affected" in Section 602.24.B(2)(a) would appear to have essentially the same meaning as "person aggrieved" for the purpose of determining who has standing to file an appeal. The M Law Court in Matter of Lappie, 377 A.2d 441 (Me., 1977) held that a "person aggrieved" is any person who can "demonstrate a particularized injury" ceculting from the decision being appealed. While it is probably easiest for the owner of abutting property to show that he or she will suffer special harm from the action at issue, e.g., Pride's Corner Concerned Citizens Association v. Westbrook Board of Zoning Appeals, 398

A.2d 415 (Ne., 1979), standing as a "person aggrieved" is not necessarily limited to the owner of abutting property.