Form # P 04

DISPLAY THIS CARD ON PRINCIPAL FRONTAGE OF WORK CITY OF PORTLAND

Please Read Application And Notes, If Any, Attached

PHILDING

Permit Number: 070572

This is to certify thatA G CAR CO INC /A&M P	ers, LLG	
has permission toChange of use from auto gar	to Office Interio povation	
AT _105 WASHINGTON AVE		L_012_P018001

provided that the person or persons farm or persons from the person of the Statutes of the ine and of the Paragraphic from the construction, maintenance and the of buildings and structures, and of the application on file in this department.

Apply to Public Works for street line and grade if nature of work requires such information.

In ification of inspection musics on and with an permit on process or the process of the process

A certificate of occupancy must be procured by owner before this building or part thereof is occupied.

OTHER REQUIRED APPROVALS

Fire Dept		
Health Dept		
Appeal Board		
Other		
	Department Name	

Director - Building & Inspection Services

PENALTY FOR REMOVING THIS CARD

	04101 Tel: (207) 874-870			07-0572		===	012 P01	
Location of Construction:	Owner Name:	O INC	- 1	r Address:	z om		Phone:	
105 WASHINGTON A	AVE A G CAR CO			120 EXCHANGE ST Contractor Address:		Phone		
Business Name:						00		
Lessee/Buyer's Name	A&M Partne Phone:	rs, LLC		120 Exchange Street Portland Permit Type:			20///321	Zonos
Lessee/Buyer's Name	rnone.			Change of Use - Commercial				22
Past Use: Proposed Use:				Permit Fee: Cost of Work: \$485.00 \$38,400.00		l.	CEO District:	1
I		- Office - Change of garage to Office,	EIDE	\$485.00 DEPT:		INSPEC	l CTION.	L
	Interior reno		FIRE	DEPT:	Approved		Group: Type:	
			1		Denied	l Osc Orc		Type.
				ان کی م	. tura			
Proposed Project Description	on:		×	LE COVO	2			
Change of use from auto garage to Office, Interior renovations			See Conditions Signature: Gree Gree Signature:					
G- U	J		PEDE	PEDESTRIAN ACTIVITIES DISTRICT (P.A.D.)				
						•	,	Daniad
			Action	n: Appro	ved App	rovea w/	Conditions	Denied
			Signa	ture:			Date:	
Permit Taken By:	Date Applied For:	_	Zoning Approval					
ldobson	05/18/2007							
1. This permit application	ation does not preclude the	Special Zone or Re	Special Zone or Reviews		ng Appeal		Historic Prese	ervation
Applicant(s) from meeting applicable State and Federal Rules.		Shoreland		Variance			Not in District or Lanc	
	2. Building permits do not include plumbing, septic or electrical work.		Wetland Miscellaneous			Does Not Require Revio		
within six (6) mon	re void if work is not started ths of the date of issuance.	Flood Zone			onal Use		Requires Revi	ew
permit and stop all		Subdivision		Interpre	tation		Approved	
	, ma	Site Plan		Approv	ed		Approved w/C	Condition
	leversed med see	Mai Minor Minor	IM TO	Denied	12/07	ł	Denied C	
	LA CISCO	Date:	~~	Date:	1-1 /	Da	ate:	_)
	or 1		3	<u> </u>				
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		CERTIFICA				1	c	
	n the owner of record of the r by the owner to make this app							
	n, if a permit for work describ							
shall have the authority	to enter all areas covered by							
such permit.								
SIGNATURE OF APPLICA	NT	ADDR	ESS		DATE		PHO	NE
RESPONSIBLE PERSON IN	N CHARGE OF WORK, TITLE				DATE		PHO	VE.



Strengthening a Remarkable City, Building a Community for Life • www.portlandmaine.gov

Lee Urban- Director of Planning and Development Marge Schmuckal, Zoning Administrator

June 18, 2007

A & M Partners, Inc. 120 Exchange Street Portland, ME 04101 Attn: Lou Wood

RE: 105-107 Washington Avenue – 012-P-018 – B2b Zone – application #07-0572

Dear Lou Wood,

As you know, this office is in receipt of your permit application to add government offices at the above location. I am denying your application because governmental buildings and uses are not expressly listed in the B2b zone in which this property is located. Section 14-184 states, "Uses not enumerated in sections 14-182 and 14-183 as either permitted uses or conditional uses are prohibited". The proposed use is a State government use and is therefore not permitted within the B2b zone.

You have the right to appeal my decision concerning use. If you wish to exercise your right to appeal, you have 30 days from the date of this letter in which to appeal. If you should fail to do so, my decision is binding and not subject to appeal. Please contact this office for the necessary paperwork that is required to file an appeal.

Very truly yours,

Marge Schmuckal Zoning Administrator

Cc: Corporation Counsel

File

CITY OF PORTLAND, MAINE ZONING BOARD OF APPEALS

Peter Coyne
Philip Saucier-sec
Peter Thornton
Kate Knox
Jill E. Hunter
David Dore, chair
Gordan Smith

August 3, 2007

Lou Wood / Manager AM Partners 120 Exchange Street Portland, ME 04101

RE:

105-107 Washington Ave.

CBL:

012 P018

ZONE:

B₂b

Dear Mr. Wood:

As you know, at its August 2, 2007, meeting, the board voted 4-0 and denied the Interpretation Appeal.

Enclosed please find the board's decision.

Should you have any questions please feel free to contact me at 207-874-8701.

Sincerely,

Gayle Guertin
Office Assistant

COPY

OF PORTLAND, MAINE ING BOARD OF APPEALS

APPEAL AGENDA

The Board of Appeals will hold a public hearing on Thursday, August 02, 2007 at 6:30 p.m. on the second floor, Room 209, City Hall, 389 Congress Street, Portland, Maine to hear the following appeals:

To: City Clerk

From: Marge Schmuckal, Zoning Administrator

Date: August 3, 2007

RE: Action taken by the Zoning Board of Appeals on August 2, 2007.

The meeting was called to order at 6:35pm.

Roll call as follows:

Members Present: David Dore, Philip Saucier, Jill Hunter, Peter Coyne, Peter Thornton and Gordan Smith.

Members Absent: Kate Knox.

1. Old Business:

A. Practical Difficulty Variance Appeal:

745 Forest Avenue, Stephen E. Mardigan, owner, Tax Map # 130 Block K Lot #001, in the B2 Business Zone. The appellant is seeking a Practical Difficulty Variance Appeal under section 14-185 (c) 2 of the City of Portland Zoning Ordinance. Appellant is requesting a one foot (1') rear setback instead of the required ten foot (10') rear set back. Representing the appeal is Robert Greenlaw, surveyor of Back Bay Boundary, Inc. Continued from the meeting of June 21, 2007 and July 19, 2007 due to a lack of quorum. Board voted 5-0 and denied the Practical Difficulty Appeal.

2. New Business:

A. Interpretation Appeal:

105-107 Washington, A & M Partners, LLC owners, Tax Map #012 Block P Lot 018 in the B2b Community Business Zone. The Appellant is seeking an Interpretation Appeal regarding section 14-182 of the City of Portland Zoning Ordinance and a Zoning Determination letter given by Marge Schmuckal. The appellant is proposing to change the use from an automobile repair garage to government offices. Representing the appeal is Lawrence Clough (Attorney) and the owners of A&M Partners, LLC (Michael Scarks & Art Girard). Board voted 4-0 and denied the Interpretation Appeal.

3. Other Business: None

4. Adjournment: 8:00pm

Enclosure:

Agenda of August 2, 2007
Copy of Board's Decision
CC: Joseph Gray, City Manager
Alex Jaegerman, Planning Department
Lee Urban, Planning & Development Director
T.J Martzial, Housing & Neighborhood Services



2BA Members Gordon Smith recusel: Philip Saucice

CITY OF PORTLAND, MAINE ZONING BOARD OF APPEALS

"Governmental use" in B-2b Zone:

Interpretation Appeal

DECISION

Date of public hearing:

. /ty, 2, 2007

Name and address of applicant:

A+Al Parties

Proponents
Michael Scarks
120 Exchange St. Portland
Laurence Cloryh, Esg.
3 Canal Plaza
Portland

Location of property under appeal:

105-107 Washington Ave, Portland MA

COPY

For the Record:

Names and addresses of witnesses (proponents, opponents and others):

Hore in from

Oppments-1. Chris Brung 118 Washing for Me. brushess who 2. Arbene Kelly, 92 Sheidan, windent 3. Frank Jann 15 longfellow 4. Cheryl Cenna Exhibits admitted (e.g. renderings, reports, etc.):

1. Similar use lisking proportion to 2. Portland zoning mapy showing offices in listabore not in B2b zone as well as others in the B2b zone Maye stated that she had no time to research whether the properties had becomet

Findings of Fact and Conclusions of Law:

The Board's authority to review an interpretation of the Zoning Administration is pursuant to Section 14-472 of the zoning ordinance.

The City's Zoning Administrator issued an Interpretation on June 18, 2007, stating that a proposed probation office for the state Department of Corrections to be located at 105-107 Washington Avenue would be a "governmental use" (see e.g. B-4, B-5, B-5b and B-7 Zones, Sections 14-229.11(b), 230.1(b) and 14-295(d)) and therefore prohibited in the B-2b zone, rather than a "general, business [or] professional office" use which would be permitted under Section 14-182(b)(1).

Appellant has demonstrated that the Interpretation of the Zoning Administrator was incorrect or improper.

Satisfied ____ Not Satisfied ____

Reason:

Not explicitly alloved in Bab

<u>Decision</u>: (check one)

Option 1: The Board finds that the Appellant has satisfactorily demonstrated that the Interpretation of the City's Code Enforcement Officer was incorrect or improper, and therefore GRANTS the application.

Option 2: The Board finds that the Appellant has NOT satisfactorily demonstrated that the Interpretation of the City's Code Enforcement Officer was incorrect or improper, and therefore DENIES the application.

8/2/07 Dated:



Strengthening a Remarkable City, Building a Community for Life . www.portlandmaine.gov

Lee Urban- Director of Planning and Development Marge Schmuckal, Zoning Administrator

May 29, 2007

A & M Partners, LLC 120 Exchange Street Portland, ME 04101 Attn: Lou Wood

Lou Wood

105-107 Washington Avenue - 012-P-018 - B-2b zone - permit #07-0572

Lou Wood RE:

Dear Lou Wood,

As you know this office is in receipt of your application to change the use of the present building located at 105-107 Washington Avenue from an auto repair garage to offices. I did receive the site plan information that I needed in regards to parking. At this time I would need more information regarding the specific square footage of area that this building encompasses. There seems to be some question as to the size of the area regarding the change of use.

If your plan provider, Archetype, P.A., could specifically document the square footage of this building, it would then allow me to determine what other reviews might be necessary.

of see

Very truly yours,

Marge Schmuckal

Zoning Administration

Cc: file

389 Congress Street, 04101 Tel: Location of Construction: 105 WASHINGTON AVE Business Name: Lessee/Buyer's Name	(207) 874-8703 Owner Name: A G CAR CO	3, Fax: (2	07) 874-871	6 07-0572	1		1 040	18001
105 WASHINGTON AVE Business Name:	1			6 07-0572			012 P0	10001
Business Name:	A G CAR CO		······································	Owner Address:			Phone:	
				120 EXCHANGE ST			L	
Lessee/Buyer's Name	Contractor Name	2:		Contractor Address:			Phone	
Lessee/Buyer's Name	A&M Partner	s, LLC		120 Exchange Str	eet Portland		2077752100	
	Phone:			Permit Type:				Zone:
		<u> </u>		Change of Use -	Commercial			<u> </u>
Past Use:	Proposed Use:			Permit Fee:	Cost of Work	ı: CI	O District:	
Commercial - Auto Garage	Commercial -			\$485.00	\$38,40	0.00	1	
		garage to	Office,	FIRE DEPT:	Approved	INSPECT	ON:	
	Interior renova	ations	!		Denied	Use Group	:	Type:
			,	·				
Proposed Project Description:	- 							
Change of use from auto garage to 0	Office, Interior rea	novations		Signature:		Signature:		
			1	PEDESTRIAN ACT	VITIES DIST	RICT (P.A	.D.)	
				Action: Appro-	ed App	roved w/Co.	nditions	Denied
				Signature:		D	ite:	
Permit Taken By: Date	Annlied For:							
Permit Taken By: Date Applied For: Idobson 05/18/2007				Zoning	Approva	1		
		Specia	al Zone or Review	ws Zoni	ng Appeal		Historic Pre	servation
 This permit application does not preclude the Applicant(s) from meeting applicable State and Federal Rules. Building permits do not include plumbing, septic or electrical work. 		Shoreland		1	Variance		Not in District or Landma	
		[_] Wetl	and	∟ . Miscella	neous	1.	Does Not Re	quire Review
3. Building permits are void if wo within six (6) months of the dat		Flood Zone		Condition	Conditional Use		Requires Re	view
False information may invalida permit and stop all work		Subdivision		(Interpret	, _ Interpretation		Approved	
		Site Plan		Approve	Approved		Approved w/Conditions	
		Maj "	Minor MM	Denied			Denied	
		Date:		Date:		Date:		

DATE

PHONE

RESPONSIBLE PERSON IN CHARGE OF WORK, TITLE

General Building Permit Application

If you or the property owner owes real estate or personal property taxes or user charges on any property within the City, payment arrangements must be made before permits of any kind are accepted.

	<u> </u>	
Location/Address of Construction: 1017	Washington Ave	
Total Square Footage of Proposed Structure	Square Footage of Lot	
50056		
Tax Assessor's Chart, Block & Lot Chart# Block# Lot#	Owner: A.M. Partners which I ac Exchange ST. PORTIAND, We 04101	Telephone: Low Wood 2017 - 450 - 6128
Lessee/Buyer's Name (If Applicable)	Applicant name, address & telephone: SAME AS CULLET KOULS WOODE AUT-874-6959-DFFICE 207-450-6128-CERP	Cost Of Work: \$ 3 8,400 700 Fee: \$ C of O Fee: \$
Current legal use (i.e. single family)	hi T	
If vacant, what was the previous use? Autorious Proposed Specific use:	i brueje	
Is property part of a subdivision? No	If yes, please name	
Is property part of a subdivision? NO Project description: The Levier new	waters, Wall Construction.	of Non-road Being.
Paint / Carpet	·	V O
Contractor's name, address & telephone:	mk As Cune	
Who should we contact when the permit is rea	dr. hours Ward	
Who should we contact when the permit is rea Mailing address:	Phone: 450-6/28	والمعراء بدرور
	Lat	r
Please submit all of the information out	lined in the Commercial Application	Checklist, s
Failure to do so will result in the autom	atic denial of your permit.	MAC
In order to be sure the City fully understands the furequest additional information prior to the issuance other applications visit the Inspections Division onroom 315 City Hall or call 874-8703.	of a permit. For further information or to down	load copies of this form and
I hereby certify that I am the Owner of record of the name been authorized by the owner to make this application as In addition, if a permit for work described in this applicate authority to enter all areas covered by this permit at any results.	his/her authorized agent. I agree to conform to all agion is issued, I certify that the Code Official's authorized.	pplicable laws of this jurisdiction. zed representative shall have the
Signature of applicant:	Date: 5	117/07
This is not a permit; you may	not commence ANY work until the perm	nit is issued.
, , , , , , , , , , , , , , , , , , , ,	pozz	



STATE OF MAINE DEPARTMENT OF CORRECTIONS 111 STATE HOUSE STATION AUGUSTA MAINE 04333-0111

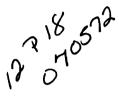
JOHN ELIAS BALDACCI GOVERNOR MARTIN A. MAGNUSSON COMMISSIONER

June 5, 2006

Lou Wood

RE: Proposed Portland Office Use

Dear Lou,



Below is a brief summary of the staffing and intended usage of the proposed office site on Washington Avenue. Please let me know if you have any additional questions.

Use of Proposed new office space on Washington Avenue

Site will house approximately 15 Adult Probation staff. The staff is made up of a combination of probation officers, supervisory and clerical personnel.

The largest number of the staff assigned to this office are probation officers (approximately 10-11). They actually spend the majority of their time outside of the office working with the court system, doing field reporting, conducting house visits on clients, etc. The people who spend the majority of their time in the office are the clerical support staff (2), and the supervisory staff (2) who split their time between the office and working in the field.

One of the major functions of the office is client reporting. Reporting days occur four days per week. The probation officers have a certain percentage of their client caseloads that are required to report to the office. The clients come in to provide updates to their assigned probation officer. When they report, they could be required to submit to a drug test. On reporting days, one bathroom in the site will be dedicated for this use. The probation officers will take clients into the bathroom, one at a time, and make them submit to a urine test. The probation officer oversees this process. When not being used for drug testing purposes, the bathroom will be used as a second staff bathroom. This is the same set-up that we use in all of our probation offices across the state.

Other than clients reporting, our probation offices do not see a lot of public traffic at all. Occasionally, there might be a meeting with a treatment provider, etc., but they are not a common occurrence.

Sincerely,

Mark S. McCarthy

Mark McCarthy
Correctional Operations
Ph. 207-287-4389
Email – mark.s.mccarthy@maine.gov



A & M PARTNERS, INC.

REAL ESTATE DEVELOPMENT/MANAGEMENT



120 EXCHANGE STREET PORTLAND, MAINE 04101

(207) 879-1358

Jeanie Bourke Division Director Inspection Services Program City of Portland, Maine Re: 107 Washington Avenue Permit June 5, 2007

12000 A

Dear Jeanie,

Thank you for reviewing our building permit for 107 Washington Avenue. When we met you brought up the issue regarding the bathroom facilities for the Maine Parole Board at that office. I am enclosing a letter from the Maine Parole that will explain the reasons that they have laid out the plan as it exists.

I would appreciate your review in allowing the bathroom facilities as shown. If not please call me as soon as possible so that I can work with the Department of Correction to redesign the space.

Please feel free to call my cell phone so that we can discuss this.

Sincerely

Lou Wood

A & M Partners, LLC

450-6128 cell

JUN - 5 2007

RECEIVED

Lessor Federal ID #01-0524253

OFFICE LEASE

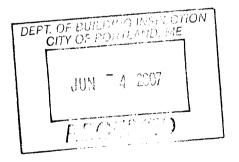
between

A & M Partners, LLC

and

THE STATE OF MAINE Department of Administrative & Financial Services Bureau of General Services on behalf of the

Maine Department of Corrections
Region I Adult Community Corrections



5/21/07 Lease #6305.00.00

This Office Lease is made and entered into this 21st day of May 2007, by and between A & M Partners, LLC whose address is 120 Exchange Street, Portland, Maine 04101 for themselves, their heirs, executors, administrators, successors and assigns (hereinafter called the "Lessor") and the State of Maine, Department of Administrative & Financial Services, Bureau of General Services, whose address is 77 State House Station, Augusta, Maine 04333-0077 on behalf of the Maine Department of Corrections, Region I Adult Community Corrections (hereinafter called the "Department"),

1. **LEASED PREMISES:** The Lessor does hereby lease, demise and let to the Department the following premises:

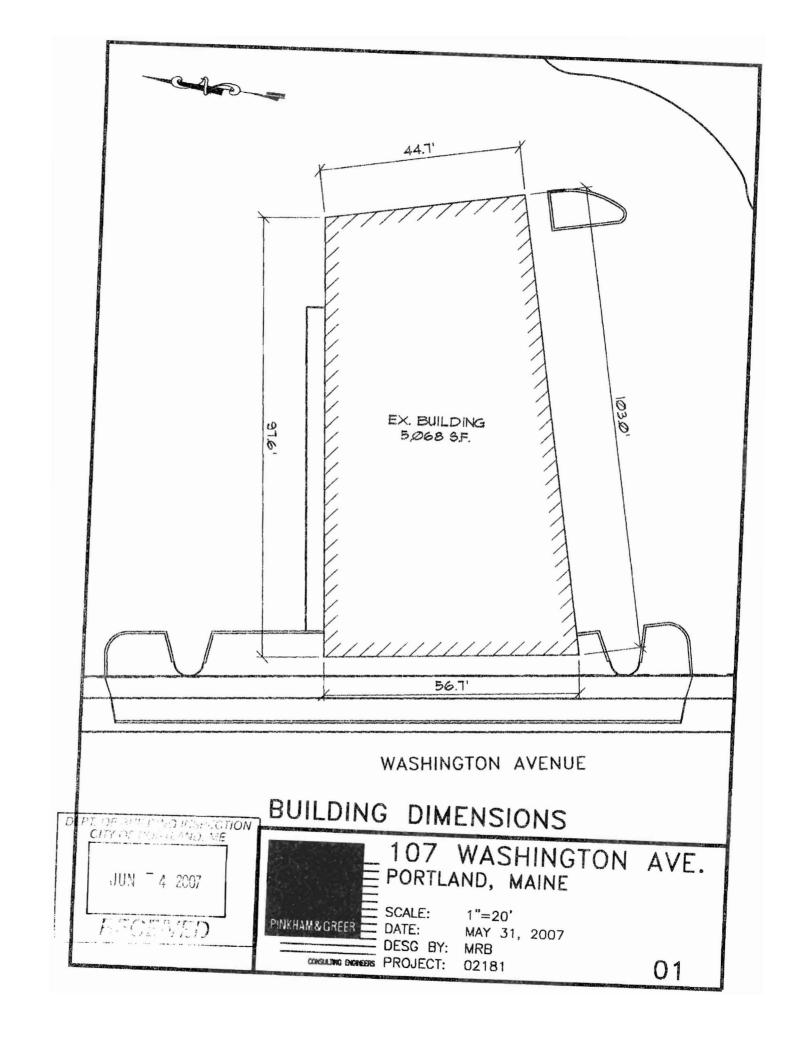
- (a) A commercial office building to be constructed or rehabilitated on the Land by Lessor at Lessor's expense in accordance with the site plan, building plans and specifications identified in **Exhibit D**, which commercial office building (the "Building"), located at 107 Washington Avenue, Portland, Maine 04101, shall contain a net usable area of 4,877 square feet of interior space; and
- (b) A parking lot on the Land by Lessor as shown in the site plan, building plans and specifications identified in **Exhibit D**, which parking lot (the "Parking Lot") shall contain spaces for a minimum of twelve (12) vehicles.

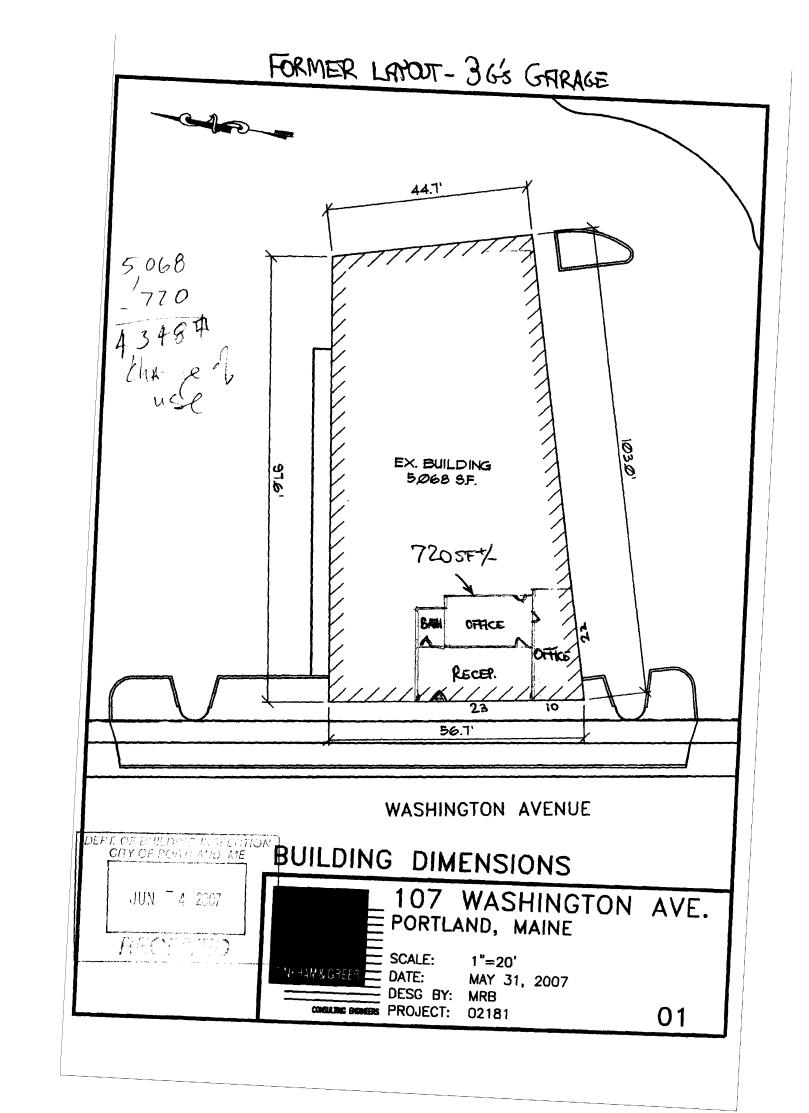
The Land, Building and Parking Lot are collectively referred to herein as the "Leased Premises".

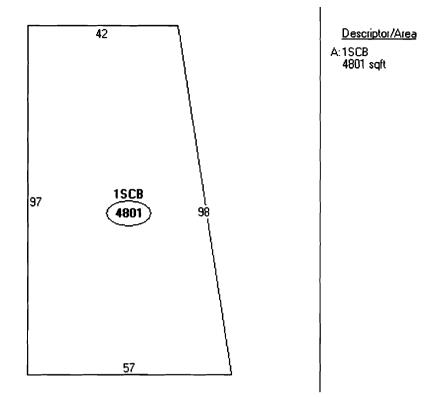
- (c) Lessor herein warrants that it owns the Leased Premises free and clear of all encumbrances except those listed below:
 - (i) A & M Partners, LLC is the sole owner of the property at 107 Washington Avenue, Portland, Maine 04101.
- (d) Lessor Title Reference is as follows: Book 25070, Page 52, Cumber land County Registry of Deeds.

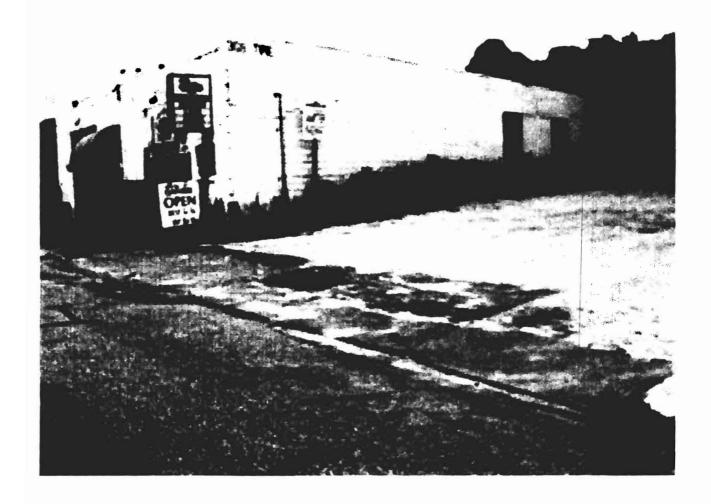
2. **TERM**:

- (a) The term of this Office Lease shall be for ten (10) years commending upon written acceptance of the Leased Premises by the Department. Acceptance by the Department shall be in the form set forth in Commencement Notice, Exhibit B, attached hereto and made a part hereof. In the event that commencement occurs after the first day of a month, a partial first month shall be added to the initial term of this Office Lease.
- (b) The Department shall have no obligation to accept the Leased Premises until (i) all construction or renovations have been completed to the satisfaction of the Department; (ii) an unlimited and unrestricted Certificate of Occupancy has been issued by the City of Portland; (iii) receipt of an Architects Certificate of Substantial Completion; (iv) receipt of a Certified Air Balancing Report acceptable to the









City of Portland, Maine - Building or Use Permit

389 Congress Street, 04101 Tel: (207) 874-8703, Fax: (207) 874-8716

Permit No:	Date Applied For:	CBL:
07-0572	05/18/2007	012 P018001

Location of Construction:	Owner Name:	Owner Address:	Phone:
105 WASHINGTON AVE	A G CAR CO INC	120 EXCHANGE ST	3
Business Name:	Contractor Name:	Contractor Address:	Phone
	A&M Partners, LLC	120 Exchange Street Portland	(207) 775-2100
Lessee/Buyer's Name	Phone:	Permit Type:	
		Change of Use - Commercial	
Proposed Use		Proposed Project Description:	

Proposed Use: Commercial - Office - Change of use from auto garage to Office, Interior renovations Proposed Project Description: Change of use from auto garage to Office, Interior renovations

Dept:	Zoning	Status: Denied	Reviewer:	Marge Schmuckal	Approval Date:	06/04/2007
Note:	see comments - n	ermit denied - ZBA	interpretaion appeal denied on 8	/2/07	Ok to	Issue:

1) Separate permits shall be required for any new signage.

Dept:	Building	Status: Pending	Reviewer:	Approval Date:
Note:			•	Ok to Issue:

·						
Dept:	Fire	Status: Approved with Conditions	Reviewer:	Capt Greg Cass	Approval Date:	06/07/2007
Note:					Ok to	o Issue: 🗸

- 1) Application requires State Fire Marshal approval.
- 2) An evacuation plan is required
- 3) All life safety equipment shall be installed per NFPA 101

Comments:

5/21/2007-mes: I called Lou Wood and talked to Lannie - No site plan has been included with this application - no required parking shown. - permit on hold until I receive the info.

5/25/2007-Idobson: Maybe connected w/ 012 P019 and site plan 2005-0026

5/29/2007-mes: see letter dated 5/29/07 - requesting more information regarding the exact size of the building - to be documented by Archtype- I did receive the site plan information as requested.

5/31/2007-mes: Lou Wood in the office & I gave him a copy of my letter requesting exact size of the building in writing. I am forwarding the permit on to Fire for further review while I am waiting for a response.

6/4/2007-mes: Lou Wood & Mike Sparks came in and showed me that the entire building (outside measurements) are 5,068 sq ft. However, there was 720 sq ft of area that was office previously, therefore there is only 4,384 sq ft of a change of use that is not office space.

6/18/2007-mes: I revisited the actual use of the building. This is not just offices. These are governmental offices which is a separate and more specific use under the ordinance and stated as such in about 5 other zones. See letter. I have spoken to Lou Wood to let him know the letter was coming.

8/2/2007-mes: The Zoning Board of Appeals denied the interpretation appeal to reverse Marge's zoning determination (see original letter). This permit is denied

From:

Penny Littell

To:

Lee Urban; Marge Schmuckal; Sonia Bean

Date:

10/5/2007 1:17:48 PM

Subject:

Re: Mike Scarks/Washington Ave

I believe the attached went out to Mike. I did draft it and I thought Sonia had sent it out. She is out today so I am copying her on this.

>>> Lee Urban 10/5/2007 11:59:04 AM >>>

Hello, I just spoke with Mike Scarks who was wondering what was the response to his letter.

Did Joe ask that someone draft up a response for him? I thought so.

Location of Construction:	Owner Name:	Owner Address:	Phone:
105 WASHINGTON AVE	A G CAR CO INC	120 EXCHANGE ST	
Business Name:	Contractor Name:	Contractor Address:	Phone
	A&M Partners, LLC	120 Exchange Street Portland	(207) 775-2100
Lessee/Buyer's Name	Phone:	Permit Type:	
		Change of Use - Commercial	

11/14/2008-mes: On October 28th Superior Court Justice Thomas E. Delahanty II ruled that basically the zoning ordinance is improper in its requirements for governmental uses and buildings. The Judge ordered the building permit to be issued. A new permit will be generated.

Dear Mike:

Thank you for your letter of September 12. 2007. I have reviewed its content and discussed the matter with City staff. While I certainly appreciate all development efforts to bring vitality to the City of Portland, your included, your letter raises an issue of zoning interpretation which rests within the sole province of the Zoning Board of Appeals. I also understand that your attorneys have filed an appeal of the ZBA decision with the Superior Court, and that body will be addressing the legal position of both yourself and the ZBA.

You are certainly free to request the City Council to change the zone along Washington Ave to include your proposed tenant's use. I do not know what kind of support there may be for a text change to broaden uses in the B-2 zone.

Sincerely,

Joseph E. Gray Portland City Manager

Cc: Lee Urban Marge Schmuckal James Adolf

Offic Ecopy WB H

June 16, 2005

Mr. Mike Scarks Neptune Properties 120 Exchange Street Portland, ME 04101

RE: 107 Washington Avenue, parking lot ID #2005-0026, CBL #012-P-019

Dear Mr. Scarks:

On June 15, 2005, the Portland Planning Authority approved a parking lot to be located at 107 Washington Avenue as shown on the approved plan with the following condition:

i. that when the existing building is occupied, the Zoning Administrator shall review the number of parking spaces required for the reuse.

The approval is based on the submitted site plan. If you need to make any modifications to the approved site plan, you must submit a revised site plan for staff review and approval.

Please note the following provisions and requirements for all site plan approvals:

- 1. Where submission drawings are available in electronic form, the applicant shall submit any available electronic Autocad files (*.dwg), release 14 or greater, with seven (7) sets of the final plans.
- 2. A performance guarantee covering the site improvements as well as an inspection fee payment of 2.0% of the guarantee amount and 7 final sets of plans must be submitted to and approved by the Planning Division and Public Works prior to the release of the building permit. If you need to make any modifications to the approved site plan, you must submit a revised site plan for staff review and approval.
- 3. The site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless work in the site plan approval will be deemed to have expired unless which in the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to have expired to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan approval will be deemed to have expired to the site plan a

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commenced within one (1) year of the approval or within a time period agreed upon in writing by the City and the applicant. Requests to extend approvals must be received before the expiration date.

- 4. A defect guarantee, consisting of 10% of the performance guarantee, must be posted before the performance guarantee will be released.
- Prior to construction, a pre-construction meeting shall be held at the project site with the contractor, development review coordinator, Public Work's representative and owner to review the construction schedule and critical aspects of the site work. At that time, the site/building contractor shall provide three (3) copies of a detailed construction schedule to the attending City representatives. It shall be the contractor's responsibility to arrange a mutually agreeable time for the pre-construction meeting.
- 6. If work will occur within the public right-of-way such as utilities, curb, sidewalk and driveway construction, a street opening permit(s) is required for your site. Please contact Carol Merritt at 874-8300, ext. 8828. (Only excavators licensed by the City of Portland are eligible.)
- 7. The Development Review Coordinator must be notified five (5) working days prior to date required for final site inspection. The Development Review Coordinator can be reached at the Planning Division at 874-8632. Please make allowances for completion of site plan requirements determined to be incomplete or defective during the inspection. This is essential as all site plan requirements must be completed and approved by the Development Review Coordinator prior to issuance of a Certificate of Occupancy. Please schedule any property closing with these requirements in mind.

If there are any questions, please contact Kandice Talbot at 874-8901.

Sincerely,

Alexander Jaegerman Planning Division Director

cc: Lee D. Urban, Planning and Development Department Director Alexander Jaegerman, Planning Division Director Sarah Hopkins, Development Review Services Manager Kandice Talbot, Planner
Jay Reynolds, Development Review Coordinator
Marge Schmuckal, Zoning Administrator
Inspections
Michael Bobinsky, Public Works Director
Traffic Division
Eric Labelle, City Engineer
Jeff Tarling, City Arborist
Penny Littell, Associate Corporation Counsel
Fire Prevention
Assessor's Office
Approval Letter File

TOMPKINS, CLOUGH, HIRSHON & LANGER, P.A.

COUNSELORS AT LAW
Three Canal Plaza
Post Office Box 15060
Portland, Maine 04112-5060

Lawrence R. Clough David M. Hirshon Leonard W. Langer Marshall J. Tinkle* Tel (207) 874-6700 Fax (207) 874-6705 E-Mail mjtinkle@tchl.com *also licensed in MA, NH and DC

July 16, 2007

VIA HAND DELIVERY

William Hall, Chairman Zoning Board of Appeals, Room 315 City Hall 389 Congress Street Portland, ME 04101

Re: A & M Partners, LLC
Interpretation Appeal Application

Dear Mr. Hall:

Enclosed please find the Interpretation Appeal Application of A & M Partners, LLC . Specifically, please accept as our appeal application 11 separate packets of the following, together with our check for the \$100.00 application fee:

- A. This letter;
- B. Appeal Application;
- C. Plot plan;
- D. Floor plan;
- E. Copy of Tax Map with property highlighted;
- F. Photo of building;
- G. Office Lease (partial);
- H. Letter from Department of Corrections;
- I. Zoning map excerpts;
- J. Memorandum of Law.

JUL 16 2007

The purpose of this application is to appeal the denial of A & M Partners' general building permit application dated May 17, 2007 by the Zoning Administrator, Marge Schmuckal, dated June 18, 2007. We are seeking a determination that the proposed use of the building is a permitted use pursuant to section 14-182 of the Land Use Ordinance. Consequently, the Zoning Administrator's denial of the building permit application should be reversed and the application should be granted.

Mr. William Hall, Chairman July 16, 2007 Page 2 of 2

Please schedule a hearing on this matter on the next available date. If any additional information is needed, please contact the undersigned.

Thank you for your assistance.

Sincerely,

Marshall J. Tinkle

MJT:tds

cc: Mr. Louis Wood

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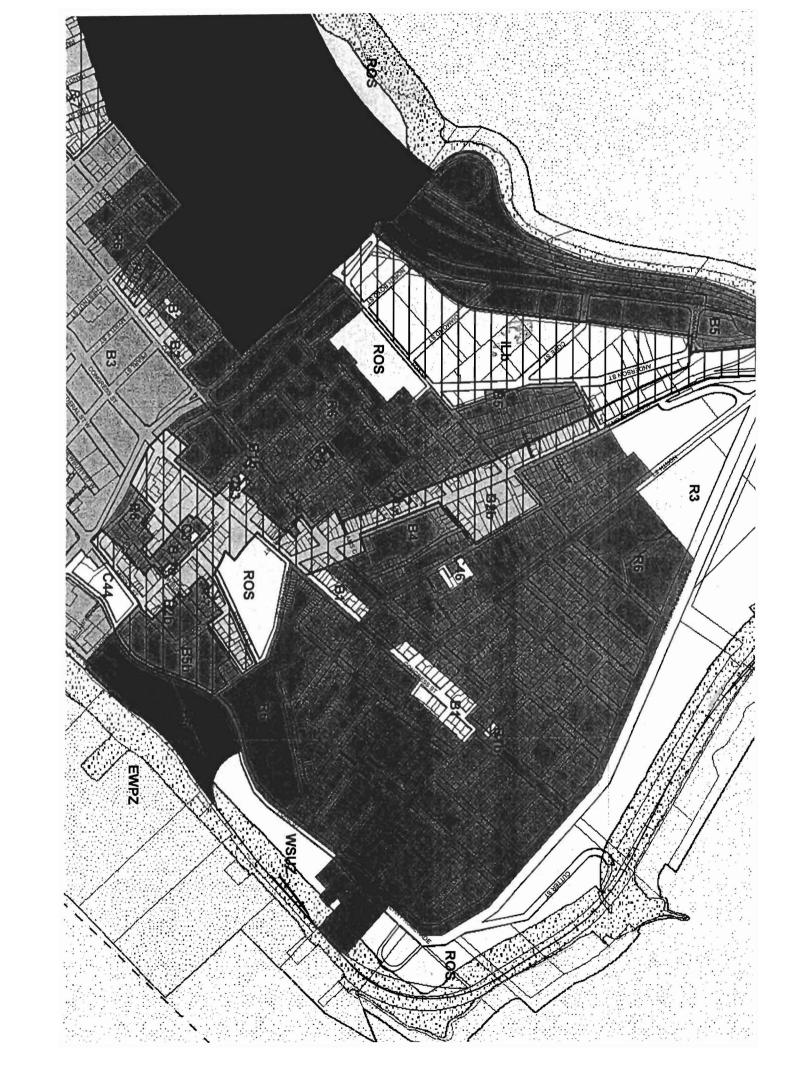
City of Portland, Maine Department of Planning and Urban Development Zoning Board of Appeals Interpretation Appeal Application

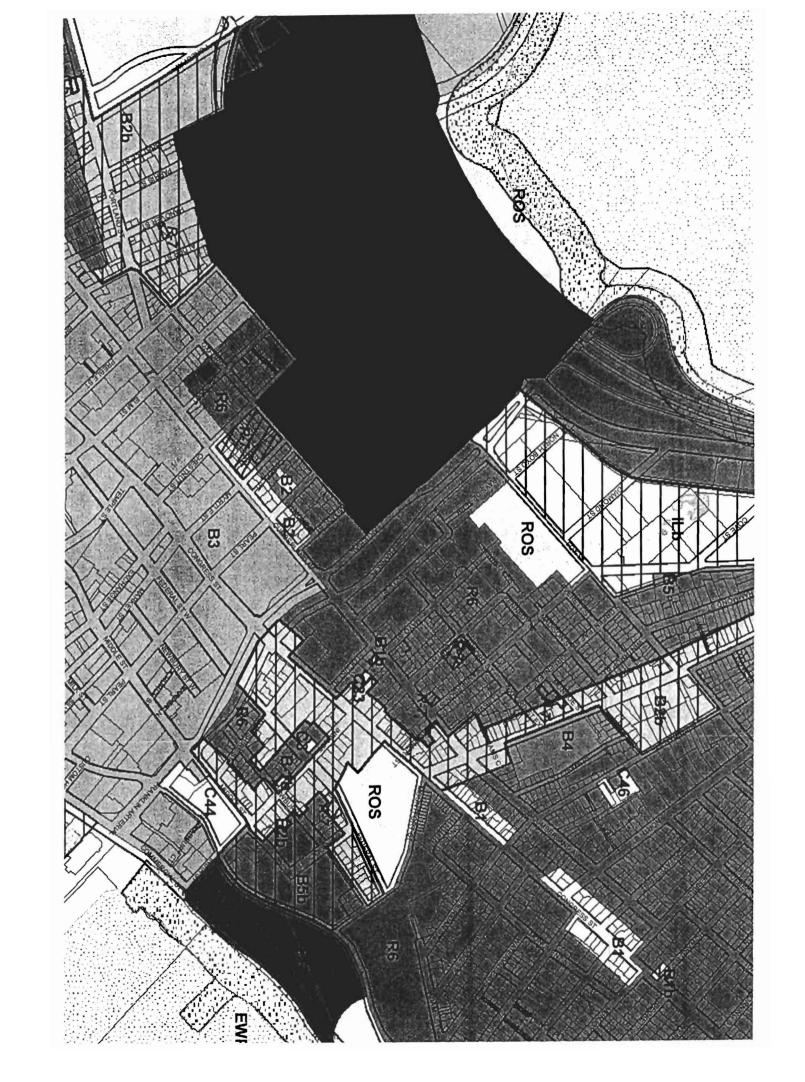
Applicant Information:	Subject Property Information:		
A & M Partners, LLC	105-107 Washington Avenue		
Name	Property Address		
Same	012-P-018		
Business Name	Assessor's Reference (Chart-Block-Lot)		
120 Exchange Street			
Address	Property Owner (if different):		
Portland, ME 04101	Same		
(207) 879–1358 (207) 874–6988	Name		
Telephone Fax	Address		
Applicant's Right, Title or Interest in Subject Property			
Owner			
(e.g. owner, purchaser, etc.):	Telephone Fax		
Current Zoning Designation: B-2b	Disputed Provisions from Section 14 - 182		
Existing Use of Property:	Order, decision, determination, or interpretation under		
vacant	dispute: Zoning Administrator's denial letter		
(previous use: auto garage	dated June 18, 2007		
Tyme of Deliaf Degreested.			
Type of Relief Requested:			
Order granting building permit application			
and declaring proposed use to be permitted			
use.			

NOTE: If site plan approval is required, attach preliminary or final site plan.

The undersigned hereby makes application for the relief above described, and certified that all information herein supplied by his/her is true and correct to the best of his/her knowledge and belief.

Mulul	7/ <i>1</i> /2007
Signature of Applicant	Date





JUN-21-2007 10:47

CITY OF PORTLAND

207 874 8949 P.04/07

5/21/07

Lease #6305.00.00

Lessor Federal ID #01-0524253

OFFICE LEASE

between

A & M Partners, LLC

and

THE STATE OF MAINE Department of Administrative & Financial Services Bureau of General Services on behalf of the

Maine Department of Corrections
Region I Adult Community Corrections



CITY OF PORTLAND

207 874 8949 P.05/07

5/21/07

Lease #6305.00.00

This Office Lease is made and entered into this 21st day of May 2007, by and between A & M Partners, LLC whose address is 120 Exchange Street, Portland, Maine 04101 for themselves, their heirs, executors, administrators, successors and assigns (hereinafter called the "Lessor") and the State of Maine, Department of Administrative & Financial Services, Bureau of General Services, whose address is 77 State House Station, Augusta, Maine 04333-0077 on behalf of the Maine Department of Corrections, Region I Adult Community Corrections (hereinafter called the "Department"),

- 1. **LEASED PREMISES**: The Lessor does hereby lease, denise and let to the Department the following premises:
 - (a) A commercial office building to be constructed or rehabilitated on the Land by Lessor at Lessor's expense in accordance with the site plan, building plans and specifications identified in Exhibit D, which commercial office building (the "Building"), located at 107 Washington Avenue, Portland, Maine 04101, shall contain a net usable area of 4,877 square feet of interior space; and
 - (b) A parking lot on the Land by Lessor as shown in the site plan, building plans and specifications identified in Exhibit D, which parking lot (the "Parking Lot") shall contain spaces for a minimum of twelve (12) vehicles.

The Land, Building and Parking Lot are collectively referred to herein as the "Leased Premises".

- (c) Lessor herein warrants that it owns the Leased Premises free and clear of all encumbrances except those listed below:
 - (i) A & M Partners, LLC is the sole owner of the property at 107 Washington Avenue, Portland, Maine 04101.
- (d) Lessor Title Reference is as follows: Book 25070, Page 52, Cumberland Countries. Registry of Deeds.

2. <u>TERM</u>:

JUN 7 4 2007

- (a) The term of this Office Lease shall be for ten (10) years commending upon written acceptance of the Leased Premises by the Department. Acceptance by the Department shall be in the form set forth in Commencement Notice, Exhibit B. attached hereto and made a part hereof. In the event that commencement occurs after the first day of a month, a partial first month shall be added to the initial term of this Office Lease.
- (b) The Department shall have no obligation to accept the Leased Premises until (i) all construction or renovations have been completed to the satisfaction of the Department; (ii) an unlimited and unrestricted Certificate of Occupancy has been issued by the City of Portland; (iii) receipt of an Architects Certificate of Substantial Completion; (iv) receipt of a Certified Air Balancing Report acceptable to the



STATE OF MAINE DEPARTMENT OF CORRECTIONS 111 STATE HOUSE STATION AUGUSTA MAINE 04333-0111

JOHN ELIAS BALDACCI GOVERNOR

MARTIN A. MAGNUSSON COMMISSIONER

June 5, 2006

Lou Wood

RE: Proposed Portland Office Use

Dear Lou,

Below is a brief summary of the staffing and intended usage of the proposed office site on Washington Avenue. Please let me know if you have any additional questions.

Use of Proposed new office space on Washington Avenue

Site will house approximately 15 Adult Probation staff. The staff is made up of a combination of probation officers, supervisory and clerical personnel.

The largest number of the staff assigned to this office are probation officers (approximately 10-11). They actually spend the majority of their time outside of the office working with the court system, doing field reporting, conducting house visits on clients, etc. The people who spend the majority of their time in the office are the clerical support staff (2), and the supervisory staff (3) who split their time between the office and attending meetings at other locations.

One of the major functions of the office is client reporting. Reporting days occur four days per week. The probation officers have a certain percentage of their client caseloads that are required to report to the office. Clients report to the office to meet with their probation officer regarding their compliance with probation conditions and to review and update case plans. This is also an opportunity for officers to assist clients in locating resources and programs that may be helpful. Officers see approximately 20-25 clients in one day. Report days last from 8:00-5:00. This amounts to an officer seeing approximately 4 clients per hour. Some officers have reports in the Portland office but others have been able to use space in other locations such as the Maine State Police Barracks. During a typical report day clients check in with the officer for 10-15 minutes. There is a waiting room that accommodates these clients similar to a waiting room you would find in a doctors office. Clients do not wait outside as we have ample office space. We have never had any problem with parking for clients as they are in and out relatively quickly. In addition while some clients use their own personal cars others walk or take public transportation. Anyone visiting a probation office would find that it looks very much like many other professional offices such as attorneys or doctors offices.

Other than clients reporting, our probation offices do not see a lot of public traffic at all. Occasionally, there might be a meeting with a treatment provider, etc., but they are not a common occurrence. This would be similar to small meetings held in a variety of agencies.

Sincerely,

TOMPKINS, CLOUGH, HIRSHON & LANGER, P.A. <u>MEMORANDUM</u>

TO: City of Portland Zoning Board of Appeals

FROM: Lawrence R. Clough &

Marshall J. Tinkle,

Counsel for A & M Partners, LLC

DATE: July 16, 2007

RE: Interpretation Appeal Application filed by A & M Partners, LLC re

105-107 Washington Avenue, B2b Zone (Tax Map 012-P-0108)

We represent A & M Partners, LLC ("A & M") which is seeking an interpretation of the section 14-182 of the City's Land Use Ordinance to the General Building Permit Application and is appealing the denial of its building permit submitted May 18, 2007 pursuant to a letter from the City's Zoning Administrator dated June 18, 2007.

I. Background.

A & M wishes to refurbish the structure at 105-107 Washington Avenue, currently a derelict automobile repair garage, in order turn it into an office building. Washington Avenue is a major arterial street.

A & M owns multiple properties in the immediate Washington Avenue neighborhood, including the former Nissan's Bakery building which it has extensively renovated since its initial acquisition in 1999. The principals in A & M, Mike Scarks and Arthur Girard have a long track record in successfully renovating and repositioning properties, including the former Maine National Bank building on Congress Street.

This building is to be leased to the State and used as a probation office for the Department of Corrections (see Office Lease). The offices will be occupied primarily by

probation officers, together with supervisory and support staff (*see* letter from Mark S. McCarthy, Correctional Operations). The offices will be open during normal business hours and used for the routine business of probation officers, including general office work as well as reporting by clients. Office parking will be provided by the parking lot that is currently used by tenants of the Nissan's Bakery building.

II. Analysis.

The building is situated in the B-2b Business Zone, which under Section 14-182(b)(1) of the Ordinance expressly permits "General, business and professional offices, as defined in section 14-47." None of the terms "general," "business," "office," "general office" or "business office" is a defined term. "Professional office" is defined as an "office of a doctor, dentist, optometrist, psychologist, accountant, lawyer, architect, engineer or similar professional." See Ordinance §14-47.

Because zoning ordinances curtail the uses of property and are in derogation of the common law, the Maine Supreme Court has repeatedly held that they must be strictly construed and may not be extended by implication. *Pitcher v. Wayne*, 599 A.2d 1155, 1157 (Me. 1991); *Moyer v. Board of Zoning Appeals*, 233 A.2d 311, 316 (Me. 1967).

In the absence of specific definitions, words in an ordinance must be given their plain meaning. *City of Portland v. Grace Baptist Church*, 552 A.2d 533, 535 (Me. 1988). "[A]ny ambiguity should be resolved in favor of the property owner." 6 Rohan, *Zoning and Land Use Control* §36.03[2] (2007). General terms must be given a broad meaning. *Id.*, §36.03[9][a].

Under these well-settled standards, the phrase "general, business and professional offices" clearly encompasses the public offices contemplated here. A "general" or "business" office is not restricted to a "for profit" business, as opposed to non-profit and public businesses.

Other business uses permitted in the B-2b Business Zone include the following:

Building Tradesmen;

Retail Establishments;

Restaurants:

Drinking Establishments;

Billard parlors;

Mortuaries and funeral homes;

Veterinary hospitals;

Theaters and performance halls;

Hotels and motels of less than 150 rooms

Another category of use permitted in the B-2b zone is "institutional" which again is not a defined term but which does expressly allow "clinics" which in turn is defined as:

Clinics: Any establishment where patients are admitted for examination and treatment by one (1) or more professionals such as, but not limited to, physicians, dentists, psychologists or social workers.

The Zoning Administrator denied the application on the sole ground that the offices were for "governmental" purposes. However, nothing in the Ordinance makes an exception for "governmental" offices. Indeed, the Ordinance focuses on categories of property usage, not on whether the identity of the user happens to be a government agency, a non-profit institution or a profit-making entity.

The fact that section 14-182 does not specifically refer to governmental offices is of no import, because it broadly covers all office buildings. Furthermore, this section was adopted in 1988, when local zoning laws were not binding on the State. *See Senders v. Town of Columbia Falls*, 647 A.2d 93 (Me. 1994); 30-M.R.S.A. §4352(6) (1988). Hence, there was no reason to specify that uses by the state government, including the Department of Corrections, were permitted. Under the plain terms of section 14-182(b)(1), a governmental probation office should be considered either a "business office," a "professional office" or a "general office."

III. Legal Precedents.

A. The proposed use is a "business office." In common parlance, when a state agency carries out its statutory functions, it is engaged in government "business." *See, e.g.*, *State v. Bouchard*, 2005 ME 106, ¶8, 881 A.2d 1130, 1133; *Tinker v. Continental Insurance Co.*, 410 A.2d 550, 551 (Me. 1980); 1 M.R.S.A. §402(3). Hence, the "operations of the instrumentalities of government" constitute "business." *La Porte v. United States*, 300 F.2d 878, 880 (9th Cir. 1962). A business may include such governmental operations as a prison, *Wheeler v. Sims*, 951 F.2d 786, 802 n.5 (7th Cir. 1992), *cert. denied*, 506 U.S. 914 (1992); a police department, *Johnson v. State*, 253 A.2d 206, 208 (Del. 1969); law enforcement agencies, including the National Criminal Information Center, *Gassett v. State*, 532 S.W. 2d 328, 329-30 (Tex. App. 1976); and other public agencies, *see Prater v. Cabinet for Human Resources*, 954 S.W. 2d 954, 958 (Ky. 1997). It follows that the offices where government officials conduct their business are "business offices."

B. The proposed use is a "professional office." One may be employed by the government and still be considered a professional. *See, e.g., Cavanaugh v. City of Phoenix*, 87 F. Supp. 2d 958, 963-64 (D. Ariz. 2000) (police department specialists were professionals); *Martin v. Wyoming*, 770 F. Supp. 612, 619-20 (D. Wyo. 1991), *aff'd*, 993 F.2d 739 (10th Cir. 1993) (state game wardens were professionals). Maine probation officers must have specialized training. *See* 34-A M.R.S.A. §5402(2)(K). Their work demands considerable discretion and independent judgment. They work with "clients." They may reasonably be considered "professionals" under the vague guidelines of section 14-47.

C. The proposed use is a "general office." Even if probation offices are not deemed business offices or professional offices, they fall under the broad category of "general offices."

Although the term is vague, it obviously must include offices other than business offices or professional offices since, otherwise, the term would be superfluous. We are aware of no authority suggesting that "general offices" would not include probation offices or other governmental offices.

It would be unreasonable to interpret the Ordinance as creating a blanket prohibition on federal, state and county uses of property throughout the City of Portland unless "governmental uses" are expressly permitted. Such a prohibition would not apply to any municipal use, including police stations or city-run homeless shelters. *See* Ordinance §14-182(c)(7). State governmental facilities *per se* can scarcely be deemed inimical to the public welfare, particularly in such a mixed-use area as the B-2b zone. To be valid, restrictions in a zoning ordinance "must bear a substantial relation to public health, safety, morals or general welfare" and may not be unreasonable or discriminatory as applied. *La Pointe v. City of Saco*, 419 A.2d 1013, 1015 (Me. 1980). A blanket prohibition on non-municipal governmental facilities in a mixed-use zone could not be rationally related to any legitimate public goal and, hence, could not be valid. Conversely, if any governmental offices are permitted under section 14-182(b)(1), then the denial of A & M's application as a "governmental use" was erroneous.

For all of these reasons, the denial of A & M's application should be vacated and A & M should be granted a building permit.

